

INSTRUCTIONS
FOR
COLLECTORS
OF
EXCISE
IN

PROSECUTIONS before Justices of
the Peace, for Forfeitures incurred, or
Offences committed against the Laws re-
lating to the Duties of EXCISE, and
other Duties under the Management of the
Commissioners of EXCISE.

WITH SOME
OBSERVATIONS on several Clauses in
the *Excise-Acts*, and other *Acts* relating to
such Proceedings, and to Proceedings upon
Appeals, at the *Quarter-Sessions*, in those
Cases. And some PRECEDENTS of Infor-
mations, Summons, Judgments, and Warrants to
be used in such Cases.

In Two Parts.

PART I

LONDON:

Printed by ROBERT VINCENT, at the Crown
and Scepter in Fleetstreet. 1716.

INSTRUCTIONS
FOR
COLLECTORS
OF
EXCISE

[Faint, illegible text from reverse side of page]



The following are the names of the persons who have been appointed to the various positions in the Department of the Interior, and who are now in the service of the Department:

21749 103 72

Y. A. R. I.

1000

Printed by R. O. ...
and ...

TO the HONOURABLE
His MAJESTY's Commissioners
FOR THE
DUTIES of EXCISE, &c.
GENTLEMEN,

YOU having taken Notice, That just Prosecutions before Justices of the Peace, for palpable Frauds against the Laws of Excise, have upon Cavils and frivolous Objections against the Forms of such Proceedings, too often miscarried, to the Incouragement of the Fraudulent, and Prejudice of the fair Trader, and of the Revenue, in which the whole Nation is interested; and you having thereupon directed that Instructions should be prepared for Preventing the like for the future, I here present you with a Treatise designed for that Purpose.

Some Parts thereof will perhaps seem tediously prolix, where much is said to explain what may appear not to need Explanation; but I hope that will be excused, when it is consider'd, that these Instructions were not wanted or intended for your own Use, but for the Use not only of your Collectors,

The DEDICATION.

lectors, but also of your other Officers, who generally being unacquainted with legal Proceedings, have (as by Experience and to my great Trouble I have found) stood in need of further Direction, even after Instructions which seemed very plain and intelligible.

Besides, if I should here repeat but some of the many Accounts you have received of just Proceedings, quashed upon foreign and trifling Exceptions, it would (I believe) then appear, that nothing can be too full, plain, or particular, to furnish your Officers with Answers to such Cavils and Objections.

If the Business of my Office would have given me Leave to have begun and ended what is here done, without frequent Interruptions, some Repetitions might have been prevented, some Paragraphs more orderly placed, and the whole more correct; as it is, I hope it will be conducive to the carrying the Excise Laws into due Execution against Frauds, which in consequence will be a Protection to fair Traders and a Benefit to the Revenue; and if so, it will answer all that was proposed or intended by you, and that hath been endeavoured by,

GENTLEMEN,

Your most Humble Servant,

EXCISE-OFFICE,

Oct. 8, 1716.

John Ellis.

THE
CONTENTS
OF THE
First PART.

CHAP. I.

OF the Jurisdiction of Justices of the Peace, in Causes relating to the Penalties and Forfeitures imposed by the Acts of Excise. Fol. i

CHAP. II.

Of Laying and Hearing Informations for Offences against the Laws of Excise in the proper County where such Offences happen. Fol. ii

The CONTENTS.

Week after the Laying and Entering
Fol. 30

CHAP. X.

Of MITIGATIONS; viz.

*Of the Justices Power to Mitigate,
Some Considerations offered concerning
Mitigations.*

Fol. 69

CHAP. XI.

Of CHARGES and COSTS; viz.

*Upon Mitigating Penalties, Consideration
ought to be had of the Charges of
Prosecution. But it is not either ne-
cessary, or adviseable, that in such
Cases the Costs and Charges should be
particularly mentioned in such Judg-
ment.*

Fol. 80

CHAP.

The CONTENTS.

CHAP. XII.

Of WARRANTS: viz

Of Warrants for levying Summs of Money, adjudged by Justices of the Peace upon Informations exhibited before them, for Offences against the Excise-Laws.

Fol. 85

CHAP. XIII.

Of APPEALS.

Fol. 85

Of Informations for not making true Entries every Week, Month, or Quarters, of Excisable Liquors and Manufactures made in such Week, Month, or Six Weeks: And of Informations for not duly paying the Duties of Excise for such Liquors and Manufactures; and of the Clauses requiring such Entries and Payments to be made.

CHAP. II.

Fol. 23

Informations for Auteurs.

CHAP.

THE CONTENTS
OF THE
CONTENTS

**OF THE
Second PART.**

CHAP. I.

OF Informations for not making true Entries every Week, Month, or Six Weeks, of Exciseable Liquors and Manufactures made in such Week, Month, or Six Weeks: And of Informations for not duly paying the Duties of Excise for such Liquors and Manufactures; and of the Clauses requiring such Entries and Payments to be made.

Fol. 5

CHAP. II.

Informations for Arrears.

Fol. 23

CHAP.

THE CONTENTS

CHAPTER III.

Information for not making true Entries
Fol. 54

CHAPTER IV.

Of the Clauses requiring Notice to be
given of Places and Utensils for mak-
ing Manufactures charged with Duties.

CHAPTER V.

Fol. 61

CHAPTER VI.

Information and Summons for not giving
Notice.

Fol. 66

CHAPTER VII.

Of Offences and Forfeitures for Hiding
and Concealing.

Fol. 109

CHAPTER VIII.

Information and Summons for Hiding
and Concealing.

Fol. 112

CHAPTER IX.

THE CONTENTS

CHAP. VIII.

Of Offences and Forfeitures by refusing
to permit Officers to enter, or to gauge
and take Accounts. And by Obstru-
cting and Hindering Officers in the due
Execution of the Powers, &c. given
them by several Acts of Parliament.

Fol. 126

CHAP. IX.

Informations and Summons for refusing
to permit Officers to enter, or to take
Accounts.

Fol. 134

CHAP. X.

Informations and Summons for Obstru-
cting, &c. Officers, in the Execution
of the Powers given them by several
Statutes.

Fol. 146

CHAP.

The CONTENTS

CHAPTER IX.

*Informations and Summons for Remov-
ing, &c.* Fol. 154

CHAPTER XII.

*Informations and Summons against Malt-
sters.* Fol. 161

CHAPTER XIII.

*Informations and Summons against Ma-
kers of Candles.* Fol. 169

CHAPTER XIV.

*Informations and Summons against Wit-
nesses.* Fol. 177

CHAPTER XV.

Forms of Judgments in several Cases. Fol. 181
CHAPTER.

THE CONTENTS.

CH A P. XVI.

*Directions concerning Warrants to seize
Goods, &c.* Fol. 189

CH A P. XVII.

Warrants to seize Goods, &c. Fol. 192

CH A P. XVIII.

*Directions concerning Warrants to seize
the Persons of Defendants.* Fol. 215

CH A P. XIX.

*Warrants to seize the Persons of Defen-
dants.* Fol. 219

CH A P. XX.

*Of Seizing and Condemning Foreign Bran-
dy, or other Foreign Liquors landed
without due Entry.* Fol. 227

CH A P.

THE CONTENTS.

CHAP. XXI.

*Informations, Summons, and Judgments
against Importers or Proprietors of Fo-
reign Liquors unduly landed.*

Fol. 232

CHAP. XXII.

Summons for Witnesses.

Fol. 236

CHAP. XXIII.

*Informations against several Defendants
for Arrears.*

Fol. 239

I N.

The Contents

CHAP. XXI.

Information, Summons, and Judgments
against Importers or Proprietors of Fo-
reign Ladens wendly landed.

Fol. 232

CHAP. XXII.

Summons for Witnesses.

Fol. 236



Information against Defendants
for Auteurs.

Fol. 239

IN

INSTRUCTIONS
FOR
COLLECTORS OF EXCISE

CHAP. I.

Of the Jurisdiction of Justices of the Peace, in Causes relating to the Penalties and Forfeitures imposed by the Acts of Excise, &c.

THE Act of Parliament for taking away the Court of Wards and Liveries, &c. and for setting a Revenue upon his late Majesty King Charles the Second, his Heirs and Successors, viz. 12 Car. II. Cap. 24. having laid Duties of Excise upon Beer, Ale, and other Liquors therein mention'd; and having, for the better charging and collecting those Duties, required Common Brewers and others liable to those Duties, to do and perform several Things in the said Act mention'd;

Of the Jurisdiction of

and forbid the doing other Things in the said Act likewise expressed, under several and respective Penalties and Forfeitures in the said Act mention'd.

For the more easie and speedy recovering these Penalties and Forfeitures, the said Act hath erected and established a Jurisdiction, at that time entirely new, viz. Sect. 44. *Excise Book, Fol. 41.* it is enacted, That all Forfeitures and Offences against the said Act, or any Clause therein, which shall be made or committed within the Limits of the Chief Office in London, shall be heard and determined by the Chief Commissioners, &c. and that all Forfeitures and Offences against the said Act, &c. made, &c. within any other Counties, Cities, Towns, or Places, within the Kingdom of England, or Dominions thereof, shall be heard and determined by any Two or more Justices of the Peace, residing near to the Place where such Forfeitures shall be made, or Offence committed, &c.

Other Acts of Parliament have been since made, for granting Additional Duties, and Duties on other Manufactures; and for laying other Penalties and Forfeitures: But for the recovering thereof, they all refer to this Act, which is the Ground and Foundation of the Jurisdiction which Justices of the Peace have in Causes relating to all these Duties; and therefore, for the better understanding how to proceed before Justices of the Peace in these Causes, it may not be amiss to make some Observations on the before-mentioned Clause.

First, That the Jurisdiction in these Causes is not by the foregoing Clause limited or confined to the nearest Justices; for such a Restriction would

Justices of the Peace.

3

would have made the putting these Laws in Execution very precarious: But this Act having given this Jurisdiction to *any* two or more Justices *residing near*, &c. and not having ascertained or expressed, what nearness is thereby meant or intended, it seems reasonable to infer from thence, that the Intent and Design of the Makers of this Act was, that this Jurisdiction should be liberal and extensive; and that the adding these Words, *residing near*, &c. is only by way of Direction, and to intimate, that the Parties should not unnecessarily be obliged to take very long Journeys.

Secondly, That tho' this Act particularly mentions Forfeitures and Offences made, &c. (in) Cities, Towns, &c. yet it doth not say, that such Offences, &c. in such Cities or Towns, shall be heard and determined by Two or more Justices (of) such City or Town; but only by Two or more Justices *residing near*, &c. by which it seems as tho' the Makers of this Act had not any View or Expectation, that the Justices of each particular Place would be better qualified than other Justices who were as near; but did think that these Laws would more likely be effectually executed by extending, rather than by confining and cramping the Jurisdiction; because the one would make the Prosecutions on these Laws easy both to the Justices and to the Parties, which the other would often make to be difficult, and sometimes impracticable, some Justices, as particularly Common Brewers, being expressly excluded from acting as Justices in these Cases, relating to Prosecutions on the Acts of Excise.

And therefore when any Forfeiture or Offence against these Laws is made or committed in any

Town (not being a County of it self) or in any Corporation where some of the Magistrates are Justices of the Peace, such Forfeiture or Offence may be heard and determined, either by Two or more of the Justices of the Peace of the County, where such Town or Corporation is; or by Two or more of the Justices of such Town or Corporation, or by One of the County-Justices, and One of the Justices of such Town or Corporation, according as the Informer shall lay and exhibit his Information; notwithstanding that in the Charters of some Corporations there are Clauses for excluding all other Justices of the Peace, except the particular Justices of such Corporation, from acting in Matters of the Peace arising and happening within such Corporation; and for that purpose the County-Justices may meet, and sit at, and in such Corporations.

For tho' the Charter of a Corporation may be of Force sufficient to restrain the Cognizance of the Matters of the Peace, happening in such Corporation, to the Justices thereof, and to exclude all other Justices of the Peace from meddling therein; yet it won't follow, that such excluding Charter will be sufficient to exclude other Justices of the Peace from hearing and determining Offences against these Laws, happening within such Corporation.

Because such excluding Clauses, mentioning (as they generally do) only Matters of the Peace, and such other Matters as originally, or at the times of granting those Charters, were within the Cognizance of Justices of the Peace, those Clauses cannot properly be construed or taken to extend to Offences against the Excise Acts, which are not Breaches of the Peace, but are of

a quite different Nature, and would not have been within the Cognizance and Jurisdiction of Justices of the Peace, had not these Acts of Parliament, by express Words, appointed them so to be. And tho' the Jurisdiction which Justices of the Peace have in these Matters, is indeed by this Act of Parliament conveyed to them by the Description of Justices of the Peace; yet that doth not alter the Nature of the Offences, nor doth make the incurring these Penalties and Forfeitures, which are of Civil Cognizance, to become Breaches of the Peace.

Besides it may be further observed, That since the making this Act, Justices of the Peace are to be considered as Persons having two Capacities of distinct and different Kinds; or as Magistrates having two Jurisdictions of distinct and different Natures; the one, their Ancient and Original Jurisdiction; the other, their New Additional or Collateral Jurisdiction; in all which Cases it is a standing Rule, That if two different Capacities centre and concur in one Person, yet those Capacities remain and continue as distinct and separate as if they were in two different Persons.

The Jurisdiction which Justices of the Peace had before the making this Act, may be called their Original Jurisdiction: But this Jurisdiction for hearing and determining Offences against Laws of Excise, may be called their Collateral Jurisdiction, vested in them by the express Words of this Act of Parliament. By one, they are Magistrates in Matters relating to the Peace; by the other, they are by this Act of Parliament specially and particularly constituted Judges, to hear and determine concerning Offences against

6 Of the Jurisdiction of

the several Clauses contained in this Act; and therefore, tho' such Charters may restrain or confine their Original Jurisdiction, yet it won't follow, that therefore such Charters will confine or restrain their Additional or Collateral Jurisdiction in Matters relating to the Excise-Laws.

But that which will be sufficient to Answer all that can be said upon this Head, is, That no Charter is, or can be sufficient to over-rule or controul the expresse Words of an Act of Parliament; and the aforesaid Act of Parliament having expressely given this Jurisdiction to any Two or more Justices *residing near*, &c. no Charter can confine or restrain that Jurisdiction to the particular Justices of a Corporation, so as to exclude the other Justices near to the respective Places where these Offences happen to be committed.

And therefore it is, and will be, at the Election of the Informer or Prosecutor, to exhibit or lay his Information before any Two or more such particular Justices, as are not very remote from the Place where such Offence is committed. But after he hath so exhibited his Information before any Two or more particular Justices of the Peace, the hearing and determining such particular Information will thereby be vested in, and confined to those particular Justices; because the particular Justices, before whom such Information is so exhibited, do thereupon make a Record of such the exhibiting thereof (that is) they make or cause to be made an Entry in Writing, That on such a Day, and in such a Year, and at such a Place, the Informer came before them (naming and setting down in such Entry, the Names of such Two or more Justices) and exhibited

Justices of the Peace.

7

exhibited his Information before them; and that they (such particular Justices) did thereupon issue out their Precept and Summons for the Defendant, in such Information, to appear before them, to Answer to, and to make his Defence against such Information: And a Record thus made by those Justices, will shew that the hearing and determining of the Offence mentioned in such Information, doth thereby become so appropriated to those particular Justices, before whom, &c. that no other Justices can or ought to join with them therein.

If the Two Justices, before whom such Information is so exhibited, upon hearing the Evidence do happen to differ in their Judgment; and if one be for Convicting, and the other for Acquitting; and if neither being able to convince the other, both should desire a third Justice to join with them, in order to have a Determination, yet such third Justice cannot regularly so join with them in the determining upon such Information so exhibited before them Two only; because the Record of that Proceeding being, as before is mentioned, before them Two only, if any other should take upon him to join with them therein, such other would then take upon him to judge of, and in a Matter which is not regularly before him: But in such case the Informer or Prosecutor may enter, or cause to be entered, a *Noli prosequi* (that is) he may in Writing or otherwise declare, That he will not proceed any further upon such his Information exhibited before such Two Justices, saving to himself a Right of exhibiting of another Information for that Offence; and then the Two Justices before whom, &c. may thereupon

make a Record of such his Declaration and relinquishing the farther Proceeding on that Information, which thereby will be discharged, and the Case will then be as if no Information had been exhibited; and then, if the three Months are not expired, the Informer may exhibit the like Information before Two or Three other Justices, or before the first Two, and One or Two more joined with them: But so long as the Cause stands upon the Foot of the first Information, exhibited before Two Justices only, no other Justices can join with them in giving Judgment thereupon. But Note, that if such first Information is so discontinued or withdrawn, it will not afterwards be of any use to save the three Months limited for the laying these Informations.

But if any shall still insist that the County-Justices have not in these Cases such ample Jurisdiction as is before asserted, it is supposed, That the printed Opinions of Mr. Attorney-General, and Mr. Solicitor-General, will give Satisfaction to any that are disposed to be convinced; therefore see those Opinions: And Note, that as before hath been said, the County-Justices may meet to hear and determine these Offences at, and in such Corporations as are in, and part of the County, and it will be best to hear them in such Corporations.

This Act of Parliament, so far as it relates to the Jurisdiction of Justices of the Peace in these Causes, is in Fact a beneficial Law both to the Crown and to the Subject. For, if instead of this summary Way of proceeding, all such Prosecutions, as by this Act may be before Justices of the Peace, had been left to the usual Ways

of

Justices of the Peace.

9

of proceeding in the superior Courts of Justice, the necessary Expences of such Prosecutions would very much have lessened the neat Produce of these Revenues; and the necessary Attendance, Loss of Time and Expences, in defending such Prosecutions, would in many Cases have been a far greater Tax than the Duties themselves, and would sometimes have been the utter Ruine of many Defendants: All which is or may be saved by this summary Way of Proceeding, by which these Suits and Disputes are ended and determind with little Trouble and less Expence; and therefore the Construction of this Act of Parliament, so far as it relates to the Jurisdiction of Justices of the Peace in these Cases, ought to be as favourable and as extensive as in the Case of any other beneficial Laws.

But withal it must be considered, That the Jurisdiction of the Justices is in these Cases pointed out and limited by the Words of the said Act, *viz.* they are to hear and determine *Forfeitures and Offences*; and therefore Informations for not duly paying these Duties must be laid for the Forfeiture in such Cases, *viz.* for double the Value of such Duties as are in Arrear, and cannot be laid before Justices of the Peace for the single Value of such Duties so in Arrear.

The Forfeitures upon Inn-keepers, Ale-house-keepers or Victuallers, for Selling Beer or Ale any otherwise than by a full Ale Quart, or Ale Pint, sized or equalled unto the Standard, may be heard by One or more Justice or Justices of the Peace of the County, City, or Place where such Offence shall be committed, 11 & 12 W. III.

Cap.

to Of the Jurisdiction, &c.

Cap. 15. Stat. 8. *Exchequer-Book*, Fol. 248. which Act having given this Jurisdiction concerning false Measures to the Justices, either of the County, City, or Place the Forfeitures and Offences for using false Measures in Corporations have been determined by the County-Justices.

CHAP.

[11]

CHAP. II.

Of laying and bearing Informations for Offences against the Laws of Excise in the proper County where such Offences happen.

THE said Act of 12 Car. II. doth not expressly direct, That the Forfeitures and Offences therein mentioned, should be heard and determined (in) the respective County or City where the same shall happen to be committed.

But the Act of 15 Car. II. Cap. 11. Sect. 22. having enacted, *That all Differences, Appeals and Complaints, that shall happen and arise between Party and Party, in order to the Payment of the Duty of Excise, shall be heard and determined in the proper County, or in the several Ridings and Divisions of Yorkshire and Lincolnshire, where they shall arise, and not elsewhere.* All Forfeitures and Offences against these Laws, must now be heard and determined in the proper County where they happen to be committed.

Here it may be observed, That most Cities are Counties of themselves, separate and distinct from the County or Counties surrounding or adjoining to them: As, *London* is a County of it self, and is no part of the County of *Middlesex*; and the like may be observed concerning some Towns; as particularly, the Town of *Pool*, tho' encompassed by the County of *Dorset*, is really a County of it self, separate and distinct from the County of *Dorset*; so likewise the Towns of *Nor-*
tingham,

tingham, Southampton, New-Castle upon Tyne, Kingston upon Hull, and Town of Carmarthen, are each of them Counties of themselves, separate and distinct from the several Counties surrounding or adjoining to them. The Borough of *Leicester* is distinct from the rest of that County; and Forfeitures and Offences against these Laws, happening within any of these Towns, must be heard and determined in these Towns respectively, but not by reason either of their being Corporations, or of any excluding Clauses in any of their Charters, but because they are distinct Counties of themselves, separate from the County surrounding or adjoining to them.

But tho' (as before is mentioned) some Cities are Counties of themselves, yet all Cities are not so; but some belong to, and are part of the respective Counties in which they are situate; as, *Westminster* is in, and part of the County of *Middlesex*; so the Cities of *Hereford, Oxford and Durham*, are in, and are part of the respective Counties of *Hereford, Oxford and Durham*. The City of *Carlisle* is in, and part of the County of *Cumberland*; and the City of *Rochester* is in, and part of the County of *Kent*: And for Direction in this Particular, it may be observed as a standing Rule, That such Cities or Towns as have a Sheriff or Sheriffs of their own, separate and distinct from the County-Sheriff, are Counties of themselves; but such Cities and Towns as have no Sheriff or Sheriffs of their own, are in, and part of the respective Counties where they are situate.

Corporation-Towns (except such as have a Sheriff or Sheriffs of their own) are in, and part of the respective Counties where they are situate; and

in the proper County.

and (as to the Laws of Excise) are within the Jurisdiction of the Justices of those respective Counties where such Towns are situate.

It may be further observed, That tho' (as before is mentioned) several Cities are Counties of themselves, distinct from the respective neighbouring Counties, yet particular Places within the Compass and Limits of such Cities, are notwithstanding part of such neighbouring Counties; as, the Castle of *York* is part of the County of *York*; the Castle of *Norwich* is part of the County of *Norfolk*; the Castle of *Lincoln* is part of the County of *Lincoln*; the Castle of *Exeter* is part of the County of *Devon*; that part of *Gloucester*, where the Assizes for that County are held, is part of the County of *Gloucester*, and the like of *Worcester*; and therefore the Justices of the Peace of the County of *Norfolk*, may at the Castle of *Norwich* hear and determine Offences against the Laws of Excise, happening to have been done in the County of *Norfolk*; and the like at the Castle of *Exeter*, tho' the Offence happen to be committed in the County of *Devon*, and the like may be done in other like Cases.

The County of *York*, as to some Purposes, is divided into three Ridings, viz. the *East*, *West*, and *North-Ridings*; and in like manner the County of *Lincoln*, as to some Purposes, is divided into Three Divisions, viz. *Lindsey*, *Kesteven* and *Holland*; and the before-mentioned Act having directed, that Differences and Complaints relating to the Duties of Excise shall be heard and determined in the respective Ridings and Divisions of the said Two Counties, Forfeitures and Offences against these Laws, committed in any of

14 *Of laying Informations, &c.*

of the said Ridings or Divisions, ought to be heard and determined in the proper and respective Riding or Division where such Offence shall happen: But the said Act of Parliament not mentioning any other Divisions in any other Counties, what is therein mentioned about the Divisions of these Two particular Counties, cannot be applied to any other Counties, but only to these Two Counties particularly named.

If a Common Brewer, Distiller or Maltster, or other Person liable to the Duties of Excise, should happen to have a Dwelling-House in one Countrey, and a Brew-House, Distilling-House, or Malt-House, or the like, in another Countrey; and if at such Brew-House, Distilling-House, or Malt-House, any Fact should be done contrary to any Clause in any of the Excise-Acts, the Information must in such Case be laid in the County where such Brew-House, Distilling-House, or Malt-House is, before Two or more Justices of that County; and when they have granted their Summons upon such Information, such Summons may be served upon the Defendant in the County where he liveth, or in any other County; and if the Defendant, tho' served therewith, doth not appear upon such Summons, Judgment may be given against him, as well as if he had lived in the same County where such Information is laid.

CHAP.

C H A P. III.

Of the Time limited for the laying these Informations before Justices of the Peace, viz. of the Three Months limited for the laying thereof; and from what Time, and how the said Three Months are to be computed.

THE Prosecutions before Justices of the Peace, for Offences against the Laws of Excise, are not by the said first mentioned Act of 12 Car. II. Cap. 24. limited or restrained to be commenced in any set or particular Time.

But by the Act of 1 W. & M. Cap. 24. Sect. 16. *Excise-Book, Fol. 110.* no Information is to be prosecuted against a Common Brewer, &c. for any mis-entry, unless it be laid or entered before such Persons appointed to determine the same (*viz.* the Justices of the Peace) within Three Months next after every such Offence committed. And in the Act of 12 & 13 W. III. Cap. 11. Sect. 17. *Excise-Book, Fol. 261.* there is the like Clause for restraining and limiting the Time for laying Informations against Common Distillers and Vinegar-Makers for such misentries, &c.

The several and respective Acts for laying Duties upon other Manufactures, *viz.* upon Sweets, Malt, Candles, Hops, Soap, Paper, Calicoes, Linnens and Stuffs, printed, painted, stained or dyed; and upon Starch; and upon Gilt and

16 *Of the Three Months limited*

and Silver Wire, have likewise in them several Clauses for several Penalties in Cases of omitting or committing several and respective Acts relating to those Manufactures; and in all and every of the said Acts, there are Clauses whereby for the recovering those respective Penalties and Forfeitures, the said several Acts do refer not only to the said first-mentioned Act of 12 Car. II. but also to the other Acts and Laws of Excise, which were in Force at the respective Times of granting the said respective Duties last mentioned; and the Duties and Penalties granted and imposed by the said last-mentioned Acts, being thereby appointed to be sued for, and recovered according to the said first-mentioned Act, and the other Acts of Excise then in Force, Informations before Justices of the Peace, relating to the said last-mentioned Manufactures, ought in like manner to be laid and exhibited within Three Months next after the committing each respective Offence, for which such Information shall happen to be laid or prosecuted.

But such Three Months are not to be computed by Calendar or Almanack Months, but by Lunar Months of Four Weeks to a Month, and no more; according to which Computation, Eighty Four Days make up the Three Months: And therefore, if Informations of this kind are not laid before Justices of the Peace within such Eighty Four Days next after the committing the Offence, they then come too late.

It will not be needful to give any further Direction from what Time the Three Months are to be computed, in Cases where the Offence doth consist in a single Act done at one particular Time only, and not repeated or continued:

But

But in some other Cases, where the Offence consists in Acts either repeated or continued, it may not (perhaps) be so easie to know from what Time the Three Months are to be computed. As for Instance:

By the Acts for laying Duties upon Candles, such Persons as make Candles, not to Sell or make Profit of, but to be consumed in their own private Families only, may make Compositions for the Duties of such Candles so by them to be made, at the rate of Two Shillings a Year for every Head which at any time, during their Composition, shall be of their Family; and if, after such Composition made, their Family happens to increase, by adding thereto One or more Person or Persons, they in such Case, at, or before the next Quarter-Day, ought to give Notice in Writing at the next Office of Excise of such Person or Persons so added to their Family; and if the giving such Notice be neglected, such Compounder, in such Case, forfeits Five Pounds, and loseth the Benefit of his Composition, and becomes liable to pay the same Duties for the Candles he afterwards makes, as are paid by the Common Chandlers and Traders in Candles.

Suppose then, that the Master of a Family on the Five and Twentieth of *March*, make a Composition for the Duties on Candles to be made and used in his own private Family, then consisting of Five Persons only; and suppose, that tho' in *April* or *May* following, his Family is increased by the Addition of One or Two Persons more, yet he don't give Notice thereof at, or before *Midsummer* then next following, but continues on the Foot of his first Composition, as if no Addition had been made to his Family; and

C

suppose

18 Of the Three Months limited

suppose this is not found out or discovered until after *Michaelmas* following, when it will be above Three Months since his Composition was first broken, and since he first became an Offender against this Law, yet nevertheless he after the said *Michaelmas* may be prosecuted before Justices of the Peace for this Offence.

For in the first Place, the Three Months are not to be computed from the Time of taking in to his Family such additional Person or Persons as aforesaid, because such taking in such additional Person or Persons is no Offence: But his first Offence was, his not giving Notice at, or before the said *Midsummer*, that he, since the preceding Quarter-Day, had taken such Person or Persons into his Family; and for that Offence, viz, the not giving such Notice, an Information might have been laid against him within Three Months next after the said *Midsummer*: But tho' by omitting then to lay such Information, the laying an Information for the neglecting to give Notice on or before that particular Quarter-Day is lost and gone, yet he is not to be permitted for ever afterwards to go on in repeated Breaches of this Law without ever being punished for such repeated Breaches thereof.

But on the contrary, for as much as the having between *Midsummer* and *Michaelmas* more Persons of his Family than he had compounded for, and the not giving Notice at *Michaelmas* of such Person or Persons being added to his Family, is as much a Breach of this Law, as was his not giving Notice thereof at *Midsummer* aforesaid, he at any Time within Three Months next after *Michaelmas*, may be prosecuted for not giving

ving Notice at *Michaelmas*, as well as he might have been within Three Months next after the said *Adisfurnat*, for not then giving the like Notice, the one being as much a Breach of this Law as the other; and until such Notice shall be given, (the omitting at any other following Quarter-Day to give the like Notice, is, and will be a repeated Instance of an Offence of the very same Nature as the first; and until he has been once punished for this Offence, he for omitting to give Notice at any other Quarter-Day, is, and will be liable to the very same Penalty and Prosecution as for the first; but he is to be but once punished for one and the same Offence.

By the Excise-Acts, No Common Distiller is to set up, make use of, or to alter any Wash, Batch, Cask, or other Vessel, or any Still, for the making or keeping Wash for Distillation, or of Low-Wines, without giving Notice thereof at the next Office of Excise, upon pain to forfeit Twenty Pounds for every such Cask, Wash, Batch, Copper, Still, or other Vessel so set up, used or altered.

Suppose then, That a Distiller sets up and begins his Trade at *Lady-Day*, and then giveth due Notice of all the Stills he then has, and suppose that in a Week or Fortnight after he privately sets up, and makes use of another Still, without giving any Notice thereof, and goes on using such private Still, without being detected therein until *Michaelmas* following, and then, and not before this is found out.

If an Information be then laid against him before Justices of the Peace for such the first setting up such Still, such Information will not be laid within the said Three Months next after the first

20 *Of the Three Months limited*

first setting up of such Still, which, according to the Case before supposed, will then be Six Months before the laying such Information: But if in the Case before supposed, the Information (instead of being laid for setting up of the said Still) be laid (as it may be) for using the said Still; and if it be proved, that at one or more Time or Times, within Three Months next before the laying such Information, the Distiller made use of the said Still, so set up as aforesaid, such Information will be good, and may be maintained, because the Offence mentioned in such Information, *viz.* the using such Still will, in Fact, be within Three Months next before the laying such Information: And the using such Still without Notice, is as much a Breach of that Law, and as much a Forfeiture of the Twenty Pounds Penalty as the first setting up thereof; for the Words in the Act of Parliament in such Case are in the Disjunctive, *viz.* *That no Common Distiller shall set up, make use of, (or) alter any Tun, Cask, Wash, Batch, Copper, Still, or oiber Vessel, &c.* so that the setting up, or the making use of, or the altering such Still, &c. being (as they are) all different and distinct Acts, and the doing any one of them without Notice, being (as it is and will be) a Breach of the said Law, an Information may be laid for any one of those Acts, *viz.* *Either for the setting up, or for the making use of, or for the altering such Still, &c. without Notice:* And forasmuch as the proving at what particular Time such Still was first set up, may be more difficult than to prove at what Time or Times such Still hath been made use of, it will be much safer to lay such Information for the making use of such Still, &c.

without

without Notice, rather than for the setting up thereof without Notice.

There are other Offences which, in the Nature thereof, are continuing Offences: As for Instance;

If any Common Brewer, Victualler, or Retailer of Beer or Ale, hide, conceal, or convey away any Beer, Ale, or Worts, from the Sight and View of the Gauger, they respectively forfeit Twenty Shillings for every Barrel so hid, concealed, or conveyed away: And if Common Distillers, or Makers of Low-Wines, Spirits or Strong-Waters for Sale, hide, or conceal such Low-Wines, Spirits, or Strong Waters, from the Sight and View of the Gauger, they forfeit Five Shillings for every Gallon so hid, concealed or conveyed away.

By the several and respective A^{cts} relating to all other the respective Duties upon other Liquors, Goods and Manufactures, charged with like Duties, there are also respective Penalties for hiding and concealing such Manufactures.

Now this Offence, by hiding, concealing, &c. doth not consist barely in the first A^{ct} of hiding and concealing, at the particular Time when any Thing is at first so hid and concealed; but this Offence, in the Nature thereof, is a continuing Offence (that is) when any Thing is once hid and concealed, it remains so until it is either produced or discovered, or otherwise disposed of: And therefore, if a Common Brewer, &c. should on the First Day of May hide, conceal, or convey away Two or Three Barrels of Drink, and afterwards keep the said Drink thus hid until Michaelmas following; and if then, and not before, the said Drink should

23 *Of the Three Months limited*

be discovered and found actually hid and concealed until that Time, and thereupon an Information should then be laid against such Brewer, for such hiding and concealing thereof, such Information would be well, as to the Time of the laying thereof, and would be within the Three Months, notwithstanding it would then be above Three Months from the first hiding, &c. thereof; because whatever is once hid and concealed, and is kept and continued so hid and concealed, and is afterwards found and discovered so hid and concealed, is, and remains hid and concealed during all that Time; and in the Case before-supposed, the Brewer did as much hide and conceal such Drink the very Day when the same was found so hid and concealed, as he did the first Day it was hid and concealed: For hiding and concealing any Thing, does not consist barely in the first putting or laying such Thing out of sight, in this or that private Place; for such putting or laying thereof is only the Means to hide and conceal it; but hiding and concealing consisteth in the keeping such Thing undiscovered; and therefore, until such Drink was discovered, it was as much and as effectually hid and concealed, as it was the first Day when it was put or laid in such private Place; and therefore such Information, laid within Three Months next after such finding and discovering such Drink so hid and concealed, will be within Three Months next after the hiding and concealing thereof.

Other like Cases and Instances might here be inserted; but these which are already mentioned may be sufficient to shew that the Three Months

Months are not in all Cases to be computed from the particular Times when Informations might have been laid; and that altho' the first Opportunities of laying such Informations have been passed by, yet where the Offences are continuing, or do consist in repeated Acts, Informations may be maintained for such Offence continued or repeated, within Three Months next before the laying such Information.

C 4

CHAP.

[24]

C H A P. IV.

Of the Informer, or Person in whose Name these Informations may be laid and prosecuted.

TH^O by the said Acts relating to the said Duties of Excise, it is enacted, *That all Forfeitures and Penalties, &c. therein mentioned, shall be Part to the Crown, and other Part to the Discoverer or Informer*; yet it will not be proper to make the Person or Persons, who are the Finders out or Discoverers of Practices contrary to these Acts, Informer, or Informers, or to lay such Information in his or their Name or Names, lest thereby it should happen, that there may be a Want of Evidence to prove the Offence laid in such Information; for the same Person cannot be both Informer and Witness: And therefore these Informations should be laid in the Name of the Collector, or of some other Person not concerned in the discovering or finding out the Offence for which such Information is laid. But if the Collector himself happeneth to find out any Practice or Offence, for which an Information is to be laid, let such Information be laid in the Name of the Supervisor, or of some such other Person as is not concerned in such Discovery, nor is to be produced or used as a Witness, to prove the Offence mentioned in such Information, or any thing relating thereto.

C H A P.

an ddition thereto, must not be expressed in
Words relating to the Time and Place of the Informer did comply with the Infor

CHAP. V.

*Of the Justices Recording, or causing to
be Recorded, the Time and Place of
the laying Informations before them.*

BY the first-mentioned Act of 12 Car. II.
Cap. 24. Sect. 44. Excise-Book, Fol. 44. Ju-
stices of the Peace, &c. are authorized and
strictly enjoined and required, upon any Com-
plaint or Information made or exhibited and
brought of any Forfeiture made, or Offence
committed, contrary to the said Act, to summon
the Party accused, and upon his Appearance or
Contempt, to proceed to Examination of the
Matter of Fact, &c.

By which it appeareth, That the Informer is
to make the first Step, viz. He is to make his
Complaint unto, or to exhibit his Information
before Two or more Justices. But it not being
said, either by this or any other of the Acts of
Parliament relating to these Prosecutions, that
such Complaint or Information must be in Writ-
ing; it therefore seemeth, That if an Informer
make only a Paroll or Verbal Complaint and
Information to Justices, such Paroll or Verbal
Complaint or Information, may at first be suffi-
cient: But in regard that whatever is afterwards
done thereupon, will be and is Matter of Record;
therefore not only the Matter of such Complaint
or Information, but also the Time and Place
when and where the same is so exhibited, must be
set down in Writing, or Recorded: And such the
Recording

26 Of the Recording the Time and Place

Recording thereof, must not be expressed in Words referring to any Time past, as that the Informer did complain, or did exhibit his Information, or by way of Recital, in this or the like manner, *viz.* Whereas the Prosecutor did complain, or hath complained, or the like, or in any other like Words, referring to any Time past; because a Record made of any thing done at a Time past, before such the Recording thereof, cannot be supposed to be so certainly true, as if what is done be recorded at the same Instant of Time when it is done. And therefore in Records regularly made, all the Proceedings are set down and expressed in Words of the Present Time and Tense: And so it is always done in the Courts of Record in *Westminster-Hall*, in Causes there depending by Original Writs. The Plaintiff's Declaration, and the Defendant's Plea, and the Plaintiff's Replication, and the Judgment of the Court, are all expressed in Words of the Present Time and Tense, *viz.* The Plaintiff *doth* complain (not *did* complain); The Defendant *saieth*, That he *is* not guilty, &c. (and not that the Defendant *did* say, That he *was* not guilty) And the Judgments of the Courts are expressed thus, *viz.* Therefore it *is* considered by the Court; and not thus, *viz.* Therefore it *was* considered by the Court. But when in the Courts of *Westminster*, the serving of any Writ or Process is mentioned and recorded, that is and must be expressed in Words of a Time past; as, That the Defendant *was* summoned, or that he *was* attached, &c. Because such summoning, &c. was at a Time past, before such the Recording thereof: And in like manner, if the Proceedings in these Cases should be drawn up at full Length, and

and the serving the Summons, and giving Notice to the Defendant, should be fully set forth; such serving the Summons, and giving Notice, must be expressed in Words of a Time past, viz. *That A. B. did Summon the Defendant, And did give to the Defendant Notice, &c.* because the Service of such Summons was at a Time past before such recording thereof.

Here it may be observed, That this Recording, or making a Record of Proceedings in these Cases before Justices of the Peace, is, in Consideration of Law, the Act of the Justices, and not of the Prosecution; for no Prosecutor is in any Court intrusted to Record his own Prosecution: But the recording the Proceedings in all Courts, is always esteemed the Act of such Court where such Prosecution is: For when a Court of Record is created or erected, and Judges are intrusted and impowered to judge and determine upon Prosecutions there brought before them, they of consequence are impowered and required to Record what is done before them; and what they Record thereof, is esteemed so Sacred, that the Law doth not permit any Averment to be made against such their Record, because the making such Records of such Proceedings, being the Acts of the Court or Judges by and before whom they are recorded, it cannot be supposed that they will permit any thing to be recorded, but what is in all Points agreeable to Truth: But if the making such Records of such Prosecutions was permitted to be done by the Prosecutor, and if he was solely intrusted therewith, it might then be supposed, that in such Records there might be inserted what was for his Advantage, tho' the same was not true.

Since

28 Of Recording the Time and Place

Since therefore the recording these Informations, and of the Time and Place of the exhibiting and laying thereof, and of the Proceedings thereupon, is (as before has been mentioned) the Act and Record of the Justices, and not of the Prosecutor or Informer, it will be proper that the Records thereof be expressed and set down in Words, importing them to be the Acts of the Justices.

And therefore you will find the Precedents in these Cases expressed in the following Manner, *viz.* *That the Informer exhibiteth to us A. B. and C. D. Esqs; Two of his Majesty's Justices, &c. and thereby informeth us, &c. and prayeth the Judgment of us, the said Justices, &c.* By all which it appeareth, That the Justices may, if they will, admit of a verbal Complaint or Information; but then it will be incumbent upon them to make a Record thereof, and of the Time and Place when and where such Complaint was so made; but to save them that Trouble, the Informer not only prepares his Information in Writing, but also by way of Preface thereto, makes a Memorandum of the Time and Place of the laying such his Information, leaving therein Blanks for the inserting the Names of the Justices before whom he is to lay it, and for inserting the Day, and Month, and the Town, when and where it is laid; and when those Blanks are filled up by the Direction or Consent of the Justices, then it becomes a Record made by them.

The mentioning the Name of the Town where the Information is laid, is, that it may appear, That the Prosecution was in the proper County; and therefore, tho' it may happen, that for the laying the Information, the Prosecutor may
be

be obliged to attend one Justice in one Town, and another in another Town; it must not be mentioned, that the Information was laid at both Towns, for that would be absurd; but in such, and in all these Cases, it is usual to acknowledge and express, that the Information is laid at the Town where the Hearing is intended to be.

THESE Informations, relating to the Proceedings, directed by the Party accused, be returned; but down not returning of him any particular Time for the hearing, or for the laying of such Informations.

THESE Informations, And also the Act of 1751, c. 22. s. 17. Enacteth, That within a Week after laying an Information, Notice thereof in Writing be given to the Person or Persons against whom such Information shall be laid, or to his or their Dwelling-Houses; by which the Time for laying Informations is now limited.

CHAP.

of laying Informations, which Weeks to be continued from the Day when the Information is laid, as the same is mentioned in the Recording of the Time and Place of the laying thereof; and therefore the summing or giving Notice to the Defendant or Party accused should not be delayed, but ought to be done soon after the exhibiting the Information. Here it may be observed, That the Informations mentioned Acts differ in the wording thereof, the said first-mentioned Act doth require

C H A P. VI.

Of Summoning the Party accused: And of the Notice to be given within a Week after the Laying and Entering an Information.

THE First Act of Parliament relating to these Proceedings, directs, That the Party accused, be summoned; but doth not appoint or limit any particular Time for the making out, or for the serving of such Summons.

—The Act of 1 *W. & M. Cap. 24. Sect. 16. Excise-Book Fol. 110.* And also the Act of 12 & 13 *W. III. Cap. 11. Sect. 17. Excise-Book, Fol. 261.* do both direct, That within a Week after laying an Information, Notice thereof in Writing be given to the Person or Persons against whom such Information shall be laid, or left at their Dwelling-Houses; by which the Time for summoning and giving Notice, is now limited and appointed not to exceed a Week, next after the laying of the Information; which Week is to be computed from the Day when the Information is laid, as the same is mentioned in the Recording of the Time and Place of the laying thereof; and therefore the summoning or giving Notice to the Defendant or Party accused, should not be delayed, but ought to be done soon after the exhibiting the Information.

Here it may be observed, That tho' the before-mentioned Acts differ in the wording thereof, *viz.* the said first-mentioned Act doth require,
That

Of summoning the Party accused. 31

That the Party accused, be *Summoned*; and the said two other Acts require, That Notice shall be given to the Person or Persons against whom such Information shall be laid or left at their Dwelling-Houses; yet the Sense and Meaning of those different Expressions, is the same; for there is no real Difference between summoning, and giving Notice. The Legal Sense and Meaning of Summoning, is giving Notice; and to Summon imports no more, than to give Notice. And tho' the first Act don't particularly say, That the Summons may be either to the Party personally, or left for him at his House; yet according to the Common Law of England, a Summons made at the Dwelling-House of the Person to be summoned, whilst any of the Family are there, hath always been allowed to be a sufficient Summons in Law: And by the Act of 15 Car. II. Cap. 12. Sect. 2. *Excise-Book, Fol. 81.* such leaving the Summons at the Defendant's House, with his Wife or Servant, is declared to be as sufficient, as if delivered to the Defendant himself, and by the Common Law is a sufficient Summons, 1 *Institutes, Fol. 158. B.*

Such a Summons or Notice is generally signed by the Justices at the same Time when the Information is laid, and therefore may properly be dated the same Day as the Information is exhibited. It will be sufficient in the Summons to express the Offence shortly and in general Words, without mentioning several of the Particulars, which may be proper or necessary to be expressed and set forth in the Information; the Intent of the Summons being only to give the Defendant Warning what he is prosecuted for, and is to answer to.

But

32 *Of summoning the Party accused.*

But it will be necessary in the Summons to mention on what particular Day, and at what particular Hour in that Day, and at what particular House or Place, the Defendant is to attend : All which ought to be fully and plainly expressed in the Summons or Notice.

After the Summons or Notice is drawn up in the manner before-directed, and is signed by the Justices ; then let a Copy be made thereof, and of the Justices Names thereto, and let such Copy be examined and compared with the original Summons, signed by the Justices, and be made to agree therewith ; and then let such Copy be delivered to the Defendant himself, or left for him at his Dwelling-House, either with his Wife or Servant ; and if so left, then let the Person with whom the same is so left, be acquainted with the Purport and Intent thereof, and let them be desired to acquaint the Defendant therewith ; And if the Person who so leaves such Summons for the Defendant, either with his Wife or Servant, do afterwards, and before the Hearing, meet with the Defendant, it will be proper to ask the Defendant, If he received such Summons ? or to acquaint him, that such Summons was so left for him either with his Wife or Servant, as the Fact may happen to be.

Since the leaving such Summons at the Defendant's House, with his Wife or Servant, is sufficient, let not the doing thereof be delayed, that the Defendant may not have any Pretence to complain of being surprized for want of timely Notice.

C H A P. VII.

*Of Hearings upon Informations laid before
Justices of the Peace. And of the
Proof and Evidence proper to be given
and produced on such Hearings.*

IF at the Time and Place appointed for the Hearing and Determining the Matter of Fact contained in an Information, the Defendant doth appear, and doth voluntarily confess such Fact or Facts, Judgment must then be given upon such his Confession: But if the Defendant, though duly summoned, doth not appear at the Time and Place appointed by such Summons; or if he doth appear, and doth also plead, That he is not guilty of the Fact or Facts in such Information mentioned; then, and in either of the said Cases, it will lie upon the Informer to maintain his Information by Proof and Evidence, which in this, as well as in other Cases, (according to the Course of Law) must always be upon Oath. And therefore if a Witness duly sworn, doth give Evidence, That another Person told him so and so, or that he heard another say so or so, whatever it be that such Witness so repeats, as said by another, goes for nothing, and is not to be allowed as Evidence or Proof; because it is not upon Oath (that is) tho' such Witness doth upon his Oath repeat what was so said in his Hearing, yet the Person who said that which is so repeated, was not upon Oath when he said what is so repeated; so that what is so repeated, instead of being Legal
D Proof

Proof or Evidence, is, in truth, nothing but a repeating upon Oath what was said in common Discourse, which might not be true, not being spoken upon Oath, and therefore is not to be depended upon: Nay, though a Witness should upon his Oath repeat what another, when duly sworn at a former Trial or Hearing, had said upon his Oath, even that is not to be allowed to be given in Evidence, if the Person who originally said what is so repeated, be living at the Time when the same is so repeated; because by another Rule of Law, Evidence of a lower or meaner Degree shall not be admitted, when Evidence of an higher or better Degree may be had. But if the original Speaker of what is so repeated be living, then he might be produced to give his own Evidence, which is better and of an higher Degree than a Repetition thereof from any other Person: But a Repetition of what the Defendant himself hath been heard to say, hath been always admitted and allowed to be given in Evidence, because such Repetition is the best Evidence which can be had of what a Defendant saith; for he himself cannot be compelled to give Evidence against himself.

But you are to understand, that it will not be necessary to prove every Particular which is mentioned in the Information, in the Manner and Circumstances, or in the Degree, or Proportion, or Number of Instances, as such Particulars are or may happen to be mentioned in such Information.

For there are some Things both proper and necessary to be mentioned in Informations, of which it will not be proper to require the Witnesses to speak or depose: As in an Information

for Hiding and Concealing, &c. it will be both proper and necessary to mention, That the Defendant fraudulently, and with Intent to deceive, &c. did hide and conceal, &c. But it will not be proper or fit that the Witness in such Case should depose, or that such Witness should be required to depose, Whether such Hiding and Concealing was done fraudulently, and with Intent to deceive; for that would be to require the Witness to swear to the Intention of the Defendant, and would in Effect make the Witness a Judge of the Defendant's Intention; which is not the Province or Business of the Witness, or what either Law or Reason doth allow to, or expect from a Witness. But the Province and Business of the Witness, is truly to relate the Fact, and the Circumstances thereof, and from thence the Justices are to judge and determine both of the Offence and of the Fraud. But withal, it is to be understood, That if sufficient Testimony be given of a Fact manifestly against the Letter and Meaning of a Law, the Justices must intend and judge it to have been done fraudulently, unless the Defendant do make the contrary to appear by manifest and plain Proof.

Other Things also, which are mentioned by way of Inference or Conclusion, from Premises before alledged, are not expected to be proved. As where in an Information it is said to this or the like Effect, *viz.* Whereby His Majesty was much defrauded, &c. or the like; it is not to be expected, that Evidence should be given, or Proof made, that His Majesty was actually defrauded in the very Instance then in Dispute; because it is most likely, that the Discovery upon which such Information is brought, did in that

particular Instance prevent such defrauding. But if it should be construed to be absolutely necessary in such Case, to prove such defrauding, because mention thereof is made in the Information, such Construction would make it necessary to be consenting to a Fraud, in order to be capable of being a Witness to prove such Fraud. But though such Persons as are consenting to, or aiding in such Frauds, are and may be in such Cases made Use of as Witnesses, yet it is not a necessary Qualification for a Witness, that he should be a Partaker in the Guilt he is to prove; for surely, an unblemished Person is (at the least) as good a Witness as one concerned in the Fraud.

There are other Things, which though they must be proved, yet it will not be necessary that they should be proved in the particular manner, and exactly according to all and every the Circumstances relating thereto, as they may happen to be expressed or mentioned in such Information; because a different Consideration and Regard ought to be had to that which is the main Thing in Question, and to such other Things as are only Collateral, or but Circumstances relating thereto.

Whatever is thus merely circumstantial, ought not to be considered or regarded so much as that which is the Substance or Essence of the Fact or Offence in question, or (if you will) the Fact or Offence it self. And here you are to understand, That though in the mentioning in an Information the committing of any Fact or Offence, the Time and Place of committing thereof, is usually expressed to have been done on such a particular Day, and at such a particular Place,

Place, mentioned in such Information; yet these, viz. the particular Day or Place so mentioned (generally speaking) are only circumstantial, and consequently not necessary to be proved exactly as they may happen to be mentioned in such Information.

And, first, as to the particular Day on which an Offence is alledged or mentioned to have been committed, it is a General Rule, That such particular Day, so mentioned, is not material (that is) if an Offence be committed, it will not (generally speaking) be material, whether it was committed on the First, Fifth or Tenth Day of this or that Month, or indeed on what particular Day in such Month it was done, nor whether it was on *Monday* or *Wednesday*, or on what other Day of the Week (that is) the committing such Offence on the one Day of the Month, or on another; or on the one Day of a Week, or on another, doth not any way aggravate or lessen such Offence; and so far the particular Day may truly be said not to be material.

But yet in Cases where the Witnesses have proved the Fact or Offence to have been committed on some other Day, different from the particular Day mentioned in the Information, or could not be positive on what particular Day the Offence was committed, it hath been objected, That such Proof was not sufficient to maintain such Information; and that therefore the Defendant ought, in such Case to be acquitted; and the rather, because otherwise Defendants would be under great Hardships, and would often be surprized and prevented in making such Defence as they might have done, if

the right Day had been mentioned in the Information. But notwithstanding such Objections, yet if such other Day be within Three Months next before laying such Information, the Judgment in such Case ought to be for the Informer; for the mentioning in an Information, that an Offence was committed on such a particular Day, is only to comply with the Forms required by Law in such Proceedings: But it never was intended, that the Prosecutor should thereby be tied down, and obliged to prove the Offence committed on that particular Day, or that otherwise the Defendant should be acquitted; that would be shewing a greater regard to a bare Circumstance than to the Thing it self.

Besides, the known Course and Practice at all Tryals, at the Assizes and Sessions, and elsewhere, being directly contrary, it cannot be supposed that any Defendant can be so misguided, as to fancy he is to defend himself as to such particular Day only, or that any Defendant can by such Mistake be induced to neglect preparing to make all the Defence he can: But if in any Case it should so happen, yet it will not be just or fit that the settled Course and Practice in such Cases should be altered, to comply with the Mistake of such particular Defendant, especially since such Mistake (if ever it should happen) may be better helped another way, *viz.* If when a Prosecutor has proved an Offence committed, on a Day different from the Day mentioned in the Information, the Defendant in such Case really hath any good Proof to contradict or answer the Prosecutor's Proof, but hath not his Witnesses then ready, it will be in the Power of the Justices, in such Case, to allow and

and appoint some farther Day for the hearing those Witnesses; and if the Justices, in such Case, do allow such farther Time, that will fully answer all Pretence of being surprized. But if, on the other hand, Defendants are to be acquitted in all Cases where the Prosecutors do not prove the Offence to have been committed on the particular Day mentioned in the Information, the Difficulties upon Prosecutors will be insuperable.

For it should be considered, That Prosecutors are not allowed to be Witnesses for themselves, but must by other Witnesses prove the Facts on which they ground their Prosecutions; and in many Cases it is not in the Power of the Prosecutors, or of such Witnesses, to remember exactly the particular Day when a Fact or Offence was done or committed, so as to be able to be positive that it was done on such a particular Day of the Month, for all Persons (especially ordinary labouring Men in the Country) don't keep their Accounts of Time by the Names of the Calendar Months; but some reckon from the Seasons of the Year, as Spring and Fall, &c. others from the Seasons of Husbandry, as the different Seed-times or Harvest-times; and others by Country-Wakes and Fairs, and thereby can ascertain the Times they speak of, as well as if they named the particular Month and Day in that Month: But if none were to be admitted for Witnesses, but such as speak to particular Days in this or that Month, great part of the labouring People in the Countries would be rendered incapable of proving the Truth, which surely cannot be thought agreeable to any Course or Method of Justice; but on the contrary would

manifestly

manifestly tend to the preventing and obstructing the attaining of Justice, as will appear by the following Instances.

Suppose that an Action being brought for Money lent, the Plaintiff (to comply with the Form required by Law) doth in his Declaration alledge, that the Money was lent on some particular Day expressed in such his Declaration; and suppose that upon the Defendant's pleading to such Declaration, the Cause cometh to a Tryal, where the Plaintiff's Witnesses fully prove the lending the Money; but when they are asked whether they can positively say, it was lent on the particular Day mentioned in such Declaration, they cannot say it was: Or suppose they (as the Truth may very well be) do own that they do not remember on what particular Day the Money was lent, but that it was about such a time: Nay, suppose yet further, That in such a Case the Witnesses do all particularly remember, that the Money was lent on some other particular Day, quite different from the Day mentioned in the Declaration, can any one in his own Reason think, that in any of these Cases it would be agreeable to common Justice, to acquit the Defendant of that Action; or that the Plaintiff should be obliged to become Non-suit in that Cause, and be put to the Charge and Trouble of bringing a new Action? Surely it must in such Case be thought much more agreeable to Reason and Justice, that the mentioning in the Declaration a particular Day (as to the Justice of the Matter in Question) should be looked upon as Matter of Form, and meerly as a Circumstance not of any Consequence, or material, as to the Right or Justice of the Matter

in Question; for whether the Money was lent on the very Day mentioned in the Declaration, or on some other Day, yet still if it was really lent, it ought to be repaid; and tho' in such Case, the mentioning in such Declaration a particular Day may be, and is agreeable to the Forms of Law, yet the confining and tying down a Plaintiff in such Case to such particular Proof, would not be agreeable to Right or Justice, but would manifestly tend to the preventing and hindering the obtaining Justice in such Case.

But it may be said, That tho' Plaintiffs may well be allowed to prove their Debts on some other Day, different from the particular Day mentioned in their Declarations, in Actions and Suits for just Debts or on Contracts, yet there is a great difference between such Actions, and Informations on Penal Laws; and that therefore a Distinction ought to be made between the one and the other, and the one ought to be favoured more than the other, and the like, &c.

If indeed not holding and obliging such Plaintiff to an exact Proof on the particular Day mentioned in such Declaration were Matter of Favour only, there would then be Reason for making such Distinction: But if instead of being a Favour, it is in Truth nothing more than down-right Justice, then there will be no Reason for making such Distinction.

It will not be denied, but that common Justice doth require, That all Disputes and Matters in Difference arising, as well upon Prosecutions on penal Laws, as in private Actions, should not only be adjudged and determined, but should be adjudged

adjudged and determined so, and in such manner, that a final End and Conclusion be made thereof, and so as that there may not remain any Ground or Pretence ever to bring that particular Matter in dispute again; and such Determination will surely be more for the Honour of the Judges in such Cases, and for the Benefit of the Parties, than such a Determination or Adjudication, as only determines the present Prosecution or Suit, and doth not at all determine the Matter in question, but on the contrary, leaves that in the very same Condition it was before, and altogether undetermined as to the Merits thereof; so that there remains the very same Reasons and Motives for the Parties to vex and harraſs one another with fresh Prosecutions and Suits as there was at first. Certainly, such a Determination as this, is but a very imperfect Instance of the Execution of Justice, and is what should be rather avoided than covered.

But if the Law should be apprehended to be, that though the Prosecutor or Plaintiff doth fully prove that which is the Ground and Foundation of his Prosecution; yet if because his Witnesses do prove the Fact or Offence to have been committed on some other Day, different from the particular Day mentioned in his Information or Declaration; the Judgment must in such Case be given against him for no other Reason, than merely on account of the Difference in the Days: Such Determination and Judgment will leave the Prosecutor at Liberty to begin a new Prosecution, and to lay a second Information for the very same Fact and Offence. And if in such his second Information, he takes care to have the right Day mentioned, and if his Witnesses do

fully

fully prove the Fact to have been done on that Day; he then must and will recover upon such his second Information, ~~that~~ which might have been recovered upon his first. But would this Method be for the Advancement of Justice, or for the Benefit of either of the contending Parties, the Prosecutor will have had the Trouble of Two several Prosecutions, when one would have served, and the Defendant will have had the Trouble of twice defending that, which might have been determined at once; and at the End of these Two Prosecutions, there is the same Judgment against him, as might have been upon the first. But upon the whole Matter, can this be thought to have been any Ease or Convenience even to the Defendant?

Oh! but when he was acquitted upon the first Prosecution, there was a Chance, at least, that the Prosecutor might not have commenced a second Prosecution; or, as it may happen, the Time of committing the Offence, may then be so far elapsed, that it may be too late to lay any new Information. In either of which Cases, an Acquittal would have proved Final; and therefore, since both in the one Case, and in the other, the holding Prosecutors strictly to prove Facts and Offences on the very particular Days mentioned in Informations, may accidentally baffle and discourage a just Prosecution, and may consequently be the Occasion or Means whereby Persons really guilty, may escape due Punishment; therefore all Prosecutors ought to be held strictly to prove Facts and Offences to have been done on the particular Days in their Informations: But surely this, or the like, is too grossly partial in Favour of Defendants, to be
said

said or done by Justices, who being in these Cases Judges, are not so to behave, as may be most conducive to the Acquitting all Defendants, or as may put all Difficulties and Discouragements upon Prosecutors; but are to act indifferently and impartially between the one and the other, and to be as ready to convict, upon plain and sufficient Proof, as to acquit for want thereof.

It is hoped that by what has been already said, it doth appear, That the allowing the proving of Offences on Days or at Times different from the particular Days mentioned in Informations, is not Matter of Favour, but is the Way and Means to do Justice between the Parties; since, on the other hand, the confining and holding Prosecutors to prove Facts and Offences to have been done on the particular Days mentioned in Informations, instead of being conducive to the giving such Judgment as may be final and conclusive, is the ready way to lay Foundations, for new Prosecutions; and that instead of being the Means or Way to judge and determine according to the true Merits and Justice of the Matter in question, it plainly appears to tend directly to the Obstruction of Justice, and can at best serve only to prevent the arriving at that which is the real Truth and Justice of the Matters in Question; it is therefore supposed that it will not be thought agreeable either to Law or Justice, to hold or oblige Prosecutors strictly to prove Facts or Offences to have been done or committed on the particular Days mentioned in Informations.

But

But if any who are acquainted with the Law-Books should yet think the particular Day mentioned in an Information to be material, let them look the following Books, viz. *Lord Coke's 2d. Institutes*, Fol. 318, 319. And his *3d. Institutes*, Fol. 230. And *Lord Hales's Pleas of the Crown*, Title *Evidence*, Fol. 264. where they will find, that even in Indictments, the particular Day is not material. And in *Brooks's Abridgment*, Title *Four & four en Court Placito* 39; and Title *Travers Placito* 54, and 134; and Title *Trespas Placito* 106, 191. In all which Places they will find that a particular Day mentioned in a Declaration or the like, is not material.

But though a particular Day is not material, yet a particular Time in many Cases is and will be very material; and to shew the Difference between a particular Day and a particular Time, take the following Instance, viz. The Owner of Cattle, which have trespassed in his Neighbours Lands, doth afterwards make Satisfaction to the Owner of the Land for such Trespass; but notwithstanding such Satisfaction, such Owner of the Land brings his Action for the Trespass; those who are Witnesses both of the Trespass and of the Satisfaction, may not perhaps remember the particular Day on which such Trespass was done, or the particular Day on which the Satisfaction was made; and yet they may well remember, and may be very certain and positive that the Satisfaction was made at a time after the Time when the Trespass was committed; and if so, there is an end of that Action: And thus you will see the Difference between a particular Day and a particular Time.

The

The Time material in Prosecutions, before Justices of the Peace, for Offences against the Laws of Excise, is the Three Months next before the laying or exhibiting the Information; for it hath already been observed, That no Information for any false or mis-entry, or the like, may be prosecuted before Justices of the Peace, unless the same be exhibited within such Three Months: But by what is already said, it is most plain, that tho' a Witness may not be positive to a particular Day within the Three Months, yet he may be positive and clear that the Offence was committed within such particular Time, viz. Within such Three Months; and if so, then the particular Day will not be material; but if such Witness is not certain that the Offence was committed within Three Months next before the laying such Information, such Evidence will not be sufficient.

The Proof, as to some Things mentioned in some Informations, ought to be more particular than what is mentioned in such Informations: As in Informations for not making true Entries of Beer and Ale brewed, or of Low-Wines or Spirits distilled, or of Malt or Candles, or other Manufactures made, it will not be necessary to mention, that such a Quantity or Number of Barrels were brewed, or that such a Quantity or Number of Gallons of Low-Wines and Spirits were distilled, or that so many Bushels of Malt, or so many Pounds of Candles were made, &c. But it will be sufficient to mention, That the Defendant, being a Common Brewer, brewed Strong Beer and Small Beer, or Ale and Small Beer; or that being a Common Distiller, he distilled Low-Wines and Spirits; or that he
made

made Male or Candles, &c. without expressing in the Information any Quantity, because the Forfeiture is not in such Cases more or less, according, or in Proportion to the Quantity; but the Forfeiture for not making a true Entry, is the same Sum for a small as for a greater Quantity; and therefore it would be to no Purpose, in such Information, to insert unnecessary Particulars; but yet at the Hearing, Proof ought to be made that some of the said Liquors or Manufactures were made, but the exact Quantity will not be material.

It is also the like in Informations, for not giving Notice of Vessels, Utensils, Rooms and Places, made use of for the making or keeping Liquors or Manufactures chargeable with these Duties; for he who without giving due Notice, useth such Vessels, Utensils or Rooms, for a small Quantity, doth thereby incur the same Forfeiture, as he who so useth such Vessels, Utensils or Rooms, for a greater Quantity: For it is not the greatness of the Quantity which makes the Offence or Forfeiture in either of the said Cases; but the not making an Entry in the one Case, and the not giving Notice in the other, are the Offences which make the Forfeitures in each of the said respective Cases.

But the Forfeiture for not paying the Duties, being double the Value of the Duties neglected to be paid, the Proportion of all Forfeitures, in those Cases, doth entirely depend upon the Proportions or Quantities of the Liquors or Manufactures. And therefore it will be necessary in all Informations of those Kinds, to mention some certain Quantity or Quantities: As, that the Defendant brewed so many Barrels of Strong Beer

Beer, and so many of Small; or made so many Bushels of Malt; or so many Pounds of Candles, or the like, so as to suit with the Case. But yet this doth not make it necessary that the Informer must in such a Case be tied, or obliged to prove the whole Quantity mentioned in such Information; but if he prove but any part thereof, such Proof of any part of the Quantity mentioned in the Information, will be sufficient to maintain such Information as to so much as is so proved; as if in an Information, it should be mentioned, that the Defendant in such a Time made One Thousand Bushels of Malt; and not having paid the Duty thereof, had thereby forfeited double the Value of the Duty of the said One Thousand Bushels; and if upon the Hearing, the Informer should prove the making but of one Hundred Bushels only, the Justices must give Judgment for the double Duty of such One Hundred Bushels, and must acquit the Defendant of the rest.

And so where-ever the Forfeiture is in Proportion to any certain Quantity, some certain Quantity must be mentioned in all such Informations; as in Informations against Maltsters for mixing, for treading or for hiding and concealing; in all which Cases the Forfeitures being at and after the Rate of so much per Bushel; it will be necessary in all those Informations to mention, that some certain Number of Bushels were so mixed, trodden, hidden, or concealed; but notwithstanding such mentioning such certain Number of Bushels in any of the said Cases; yet, if at the Hearing or Tryal, Proof be made of some Part only of the Number of Bushels mentioned in such Information, yet such
proving

proving of such part only will be sufficient to maintain such Information as to such Part as is so proved; and the Justices in such Case ought to give Judgment as to so much as is so proved, and to acquit the Defendant of the rest; for an Information for more than is proved, is a good Information as to so much as is so proved.

In Informations for not making true Entries, or for the double Duty, it is usual to mention that the Defendant, at several times between such a Day and such a Day, brewed Beer, or made Malt, or the like; but if at the Trial or Hearing, Proof be made of one brewing only, or of one making of Malt only, such Proof will be sufficient; and if in such case the Defendant doth not prove an Entry or Payment, the Informer ought to recover; because whether there be several brewings or makings of Malt, or but one in each of the said respective Cases, will make no Difference; for in such Cases the Defendant is equally obliged to make Entry, and to pay the Duty of such one brewing, or of such one making, as if there had been several brewings, or several makings; and an Information which mentions more brewings, or makings, than are proved, yet is a good Information as to what is proved; and tho' one only is proved, there might really be more, so that the Information might be rightly laid.

Sometimes one Information is laid for several Offences of different Natures; as for hiding one Parcel of Malt, and for mixing another Parcel of Malt: If at the Hearing such Information one of these Offences is proved, and the other not proved, in such Cases the Justices ought to give Judgment for the Informer, as to the Of-

fence which is so proved, and to acquit the Defendant of the other.

One Information may likewise be laid for several Instances of an Offence of the same Nature, as for refusing at several times to permit an Officer to enter into a Malt-house, &c. in which Case the Information is for so many times Twenty Pounds, as the Instances of such refusing mentioned in such Information do amount unto. But if at the Hearing, Proof be made of one Instance only, such Proof will be sufficient to maintain such Information, as to such one Instance; and in such Case the Justices ought to give Judgment for the Prosecutor, as to such one Instance, and to acquit the Defendant of the rest.

It is often objected against a Witness, That what he says is out of Spite or Malice, arising from some late Quarrel, &c. But tho' such Quarrel may accidentally be the Occasion of such Witness his discovering what he knows, yet that don't destroy the Credit of his Testimony; for tho' the Quarrel may indeed provoke him to tell what he would not have told, if such Quarrel had not happened; yet it doth not follow, that the Quarrel doth provoke him to tell more than he knows to be true; and if he doth not, then the Quarrel ought not to invalidate the Credit of his Testimony; and therefore all Evidence, occasioned by Malice, ought not to be rejected. But if by Malice any are provoked to say more than is true, that indeed ought to be rejected.

The Matters in Question, on these Informations, generally lye in a narrow Compass, and might soon be determined, if both Parties would

I speak only to that which is the Fact really in Question: But in these and other Cases it often happens, that the debating of that which really doth not concern the Matter in Question, takes up more Time than is spent about the Matter itself; to prevent which, the Prosecutor, and such as are on his side, should take Care to avoid saying any Thing that may give Occasion for such Discourse as doth not relate to the Point in Question, and particularly should avoid all manner of Reflection; and if any Reflections be made on him, should pass them by (at least) till the Hearing is over; for such Defendants as are Guilty (especially if Old Offenders) and others concerned for them, will gladly take (or rather than fail will make) Occasions to say a great deal, tho' but little, or perhaps none of it is to the Purpose.

For when they know that the Point in Question is against them, it is not safe for them to run directly upon it; nor is it their Business, by their Discourse, to come near it, or to suffer any Body else for to do; but rather to engage upon some Subject not at all material to the Fact in Question; and if that be managed with some Warmth, it will very probably introduce a fresh Subject of Discourse before the first is ended; and by that Means it may happen, that the Fact in Question may never be rightly understood: To prevent which, avoid entering into such Disputes about any Thing that is not the Point in Question; and tho' you have something to say, which you may think very sharp and cutting, yet if it is not directly to the Point, keep it to your self; for the Defendant will answer to that more willingly, than

he will to the Matter it self; if that be against him.

Tho' in the Recording of these Informations it is mentioned, That the Informer in his proper Person exhibited to the Justices his Information, &c. this doth not make it necessary that the Informer should be personally present; for if the Justices are satisfied, that the Informer so named doth own the Prosecution, that is sufficient for them to proceed thereon, and is agreeable to what is daily done in like Cases in the Court of *Exchequer*, and other Courts of *Westminster*, where Informations are exhibited in the like Form, and are carried on in the Names of Persons who very rarely are personally present in those Courts when those Causes are there determined; the mentioning that the Informer in his proper Person exhibited his Information, being only a Form used to distinguish these from other Prosecutions, where the Party prosecutes by his Attorney. It may, and often doth happen, that during the Times of the Circuits, several Informations, brought in the Name of the Attorney-General, are at the very same time trying in several Counties remote from one another; so that it would be impossible for the Attorney-General to be personally present at all of them; but instead thereof he is not personally present at any one of them.

In some of the Clauses in these Acts, several Words and Expressions are used, to shew and describe the several Methods or Means used in committing particular Frauds; and in all, or most of the said Clauses, such Words or Expressions are used dis-junctively; as in the Clause in the Malt-Act against Treading, &c. the

Words

Words are, *That if any Manſter, &c. ſhall Tread, Ram, or otherwiſe Force together, any Corn, &c. he ſhall forfeit Two Shillings and Six Pence for every Buſhel ſo trodden, rammed, or forced, &c.* But you are to obſerve, that in Proſecutions on that Clauſe, or any other like Clauſe ſo worded, the Proſecutor, in his Information, muſt inſert the Word (*and*) inſtead of the Word (*or*) and tho' thereby his Information will, in that particular, vary and differ from the Words of ſuch Act of Parliament, yet ſuch Information will be right and as it ſhould be; but if in ſuch Caſe the Information ſhould be exactly according to the Words of ſuch Act of Parliament, *viz. That the Defendant did tread, ram (or) otherwiſe force together the Corn, &c.* It might be objected, That ſuch Information is not ſufficient, becauſe it doth not poſitively charge that the Offence was committed by all, or by which of the ſaid Ways or Methods; and therefore to prevent ſuch Objection, and that the Proſecutor may be at Liberty to prove the Offence done by any of the ſaid Methods, the beſt Way will be, in ſuch Information, to inſert the Word (*and*) inſtead of (*or*) charging in and by ſuch Information, That the Defendant did Tread, Ram, and Force together the Corn, &c. and thereby ſuch Information will be as poſitive, as if it had mentioned the Offence to have been committed by only one of the ſaid Methods; for where the Nature of the Offence is ſuch, that it may in part be committed by Two, Three or more ſeveral Methods or Means, it is as poſitive to ſay, it was committed by each of thoſe particular Methods, as to ſay it was committed by any one of them only.

But notwithstanding such Information doth mention such Offence to have been done by all the said Ways, yet if at the Hearing it is proved to have been done by any one of the said Methods, such Proof will be sufficient to maintain such Information. For the said Clause being in the Disjunctive, and the said Act of Parliament having laid the Penalty upon the committing the said Offence, by any one of the said Methods, the proving it to have been committed by any one of them, will be as effectual as proving it to have been done by all of them.

Nor will it be a good Objection in such Case to say, That in regard the Proof is only of the committing such Offence by one of the said Methods only, that therefore the Information ought particularly to have mentioned such one Method only: For the Truth may be, that the Offence was really committed by every and each of the said Methods, and the committing thereof by each of the said different Methods, might be seen by a different Witness, *viz.* one might see the Defendant tread the Corn, another might see him ram it, and a third might see it forced together by some other Method; and if so, the Informer will have Reason for laying the Information for committing such Offence by each of the said Methods; and yet it may happen, that Two of the Witnesses may fail, and not attend at the Hearing; and if in such Case one only of the Witnesses doth attend, the Informer will in such Case be able to prove the committing such Offence, by such one Method only as was seen by such Witness as shall so attend; but yet it would be most unrea-

unreasonable, that the Informer should in such Case be confined to lay his Information for the committing such Offence by any one of the said Methods only; and such confining an Informer would be an Obstruction to the Course of Justice.

For if he should lay his Information only for ramming the Corn, and if the Witness who see it rammed should not attend, and the other Witnesses who see the Corn trodden and forced together by some other Method, should attend, and prove it so trodden, it may make a Doubt whether proving it to have been trodden would maintain such Information so particularly laid for ramming only; and therefore, as before is said, the best Way is, to lay it to have been done by all the Ways mentioned in such A^c; and then let the Informer prove it by which of the Ways he can; for tho' the Law requires Certainty in such Informations, yet it doth not require such Particularity as may prevent the proving and coming at the Truth: But in other Cases alloweth such Latitude as is before mentioned.

In all Actions of Assault and Battery, &c. the Plaintiff declares, That the Defendant did assault, beat, wound, and evilly treat the Plaintiff, and committed other Enormities, &c. But this doth not make it necessary for a Plaintiff to prove all the said Particulars; but on the contrary, the constant Course is, That if the Plaintiff prove only the Assault, the Defendant is found guilty of the Assault, or if the Assault and Battery is proved, then the Defendant is found guilty of the Assault and Battery; and tho' the Wounding is not proved, yet such

Proof as before is mentioned is sufficient to maintain the Action. And so in other Cases, if any such part of a Declaration as is sufficient to maintain an Action be proved, the Plaintiff ought to have a Verdict for such Part as is so proved, as well as if he had brought his Action for such part only.

For if he should lay his Declaration for maintaining the Corn, and if the Witness who is examined should not swear, and the other Witnesses who see the Corn sowed and forced together by some other Method, should attend and prove it to be so, it may make a Doubt whether proving it to have been sowed would maintain such Information to particularly said remaining only; and therefore, as before is said, the best Way is to lay it to have been

proved by all the Ways mentioned in such Act, and then let the Informer prove it by which of the Ways he can; for thus the Law requires Certainty in such Informations, yet it does not require such Particularity as may prevent the proving and coming at the Truth: But in other Cases showing such Particularity as is before men-

tioned. In all Actions of Assault and Battery, &c. the Plaintiff declares, That the Defendant did him wrong, and evilly treat the Plaintiff, and committed other Injuries, &c. But this does not make it necessary for a Plaintiff to prove all the said Particulars; but on the contrary, the common Count is, That if the Plaintiff prove only the Assault, the Defendant is found guilty of the Assault, or if the Assault and Battery is proved, then the Defendant is found guilty of the Assault and Battery; and the Wounding is not proved, yet such

CHAP.

28 How soon [175] the Court
 their Defence: But where the End and Design
 of the Prosecution is only to reform and correct
 irregular Practices, these Proceedings may be
 more deliberate, than the Persons so prosecuted
 may not have any Pretence to complain of their
 not having had convenient Time to prepare for
 their

C H A P. VIII.

*In what Time, and how soon Justices
 of the Peace may give Judgment in
 Prosecutions before them, upon these
 Laws.*

TH^O the before-mentioned Acts of Parlia-
 ment have limited the Time for commen-
 cing these Prosecutions, and laying Informations
 in these Cases, not to exceed Three Months, to
 be computed from the Time when the Forfeiture
 was made, or to the Offence committed; and that
 within one Week, next after the Laying such
 Information the Defendant should have Notice
 thereof: Yet neither by those nor by any other of
 the Acts is there any Direction given, how long
 before the Time of Hearing such Notice shall
 be given, nor how soon after such Laying such
 Information the Hearing and Determination
 thereupon may be, which being thus left ex-
 large, and the End and Design of some of these
 Prosecutions being different from others, Defen-
 dants in some of these Prosecutions may be al-
 lowed longer Time than is absolutely necessary;
 in others, (that is) where the End and Design
 of the Prosecution is only to reform and correct
 irregular Practices, these Proceedings may be
 more deliberate, than the Persons so prosecuted
 may not have any Pretence to complain of their
 not having had convenient Time to prepare for
 their

58 *How soon Justices of the Peace*

the Defence: But where the End and Design of the Prosecution is only to secure Money actually due to the Crown, which is in great Danger being absolutely lost, if the Prosecution be any way delayed; there the Proceedings ought to be with as much Expedition as the Rules of the Law will admit; and to know how soon in these Cases that may be, it will be proper to review the Words of the said first mentioned Acts of Parliament, whereby the Justices of the Peace are constituted Judges in these Matters; which Words (as before is mentioned) are, *That all Prosecutions and Offences made and committed within any other Counties, Cities, &c. shall be heard and determined by any two or more Justices of the Peace, &c.* by which Words (*heard and determined*) the Justices of the Peace being in these Cases constituted Judges of Oyer and Terminer; it seemeth, That they as such, may in Cases of absolute Necessity do all in one Day. For in Lord Cook's 4th Institute, in the Chapter about Justices of Oyer and Terminer Fol. 164. it is said, That Justices of Oyer and Terminer may inquire one Day, and may determine the same Day; where are cited several Cases, of Persons that were indicted, tried, and condemned all on the same Day: And it is there farther said, That Justices of the Peace are special Justices of Oyer and Terminer, and may inquire and try the same Day. However, since such very hasty Prosecutions in civil Causes are not usual, and since Distinction may be made between civil and criminal Prosecutions, it will not be convenient thus to hurry on even these Prosecutions for Arrears; but when Persons are slow and dilatory in paying their Duties, Informations may be

CHAP. IX.

Of JUDGMENTS; viz. *How and in what manner Entries of such Judgments are to be made.*

JUSTICES of the Peace being by the before-mentioned Clause in the Act of 12. Car. II. Cap. 24. Sect. 44. *Excise-Book, Fol. 43, & 44, &c.* to hear and determine Forfeitures and Offences in that Act, and in order thereto to summon the Party accused; there are in that Clause these Words, viz. *And upon his Appearance or Contempt, to proceed to Examination of the Matter of Fact, and upon due Proof made thereof, either by the voluntary Confession of the Party, or by the Oath of one or more credible Witnesses to give Judgment or Sentence according as in and by this Act is ordained and directed.*

If at the Time and Place appointed by the Justices for the Hearing, the Defendant doth appear, and the Information being then read unto him, or he being acquainted with the Purport or Contents thereof, he thereupon doth confess the Fact or Offence mentioned in the Information to be true, the Justices must then give Judgment against him, and it will not in such Cases be necessary to examine any Witness or Witnesses to prove what the Defendant hath so confessed; but yet in Cases where the Justices think fit to mitigate the Penalty, it will be proper for them to hear from the Witnesses some Account of the Fact, and of the Defendant's Behaviour,

How Judgments may be Entred. 61

Behaviour, which may guide them in the Proportioning such their Mitigation.

In Cases where the Defendant doth not appear, Proof ought to be made; First, of the Defendant's having been duly summoned; and Secondly, of the Offence mentioned in the Information: For though such his not appearing is the Contempt mentioned and intended by the before-mentioned Clause, and may be taken as a strong Inducement to believe him guilty of the Offence in the Information; yet by the express Words of the before-mentioned Clause, the Fact or Offence must be proved, either by the Defendant's voluntary Confession, or by the Oath of some Witness or Witnesses; and therefore though the Defendant doth not appear, yet Proof ought to be made before the Justice give Judgment.

In Cases where the Defendant doth appear, but doth not confess the Fact or Offence, the Information should be read to him, or he should be acquainted with the Purport or Effect thereof, and should then be asked whether he is, or is not guilty of the Fact and Offence mentioned in the Information; and if he saith he is not guilty thereof, or denieth the Information to be true, then it will lye upon the Informer to prove the Fact and Offence in the Information by some Witness or Witnesses. The manner how such Proof ought to be made, and what ought to be deemed sufficient Proof, hath already been shewed in the foregoing Chapter, about Hearings.

There being these Three different Ways whereby Judgment may be given in these Cases, it will be proper, that in the entring and recording

ing of such Judgments, mention be made, whether the Defendant did voluntarily confess the Offence, or whether he was in contempt, or whether he did appear and plead.

If the Proceedings in these Cases were to be returned upon a *Certiorari*, or were to be pleaded, especially to any Action brought against such Person as should execute a Warrant granted by Justices on such Judgment, it would be necessary, in returns to such *Certiorari*s, and in such special Pleadings, to set forth an Account of the Time when the Summons was granted, and to whom it was directed, and also an Account of the Time when, and of the Person by whom it was served; and it would be then also necessary to set forth some other Particulars before the Entering up of the Judgment: But it will not be necessary that all these Particulars should be drawn up and entered fully and at length before the granting or executing of Warrants, upon such Judgments so to be given by Justices of the Peace; for if the Justices only set down shortly, that the Defendant doth voluntarily confess the Fact and Offence mentioned in the Information, and that thereupon they give Judgment for the Informer, according to the Contents of the Information, or that the Defendant doth not appear, and that he having been duly summoned, and the Offence being fully proved, they thereupon give Judgment according to the Contents of the Information, or that the Defendant doth appear and plead to the Information, and that upon sufficient Proof duly made before them of the Offence mentioned in the Information, they do give Judgment according to the Contents of the Information,

tion, such Entry indorsed or written on the Back of the Information by the Justices, or by their Order, and signed by them with their Names in the manner before-mentioned, of to that Effect, will be a good Judgment, and will be sufficient to justify and maintain the granting and executing of a Warrant upon such Judgment, because the like is allowed and daily practised, and used in all the Courts of *Westminster*, and in all other Courts of Common-Law in the Kingdom.

For when a Final Judgment is given in any of the Courts of *Westminster*, the Officer enters down only the Day, Month and Year when such Judgment is given, and the Costs ordered on the giving such Judgment; the making of which Entry is there called, The Signing of the Judgment. And immediately upon such signing such Judgment, Execution is thereupon forthwith made out and executed; though perhaps several Particulars of the Proceedings in such Cause, previous to such Judgment, and the Judgment itself is not actually entered on Record in full Form, until Six Months, and sometimes longer, after the Execution is so sued out and executed. The Reason why this is, and always was justifiable, is, Because the Judgment takes Effect, and is of all Intents and Purposes, a complete Judgment in Law, from the Time when it is given by the Court, viz. when it is signed by the proper Officer appointed for that purpose.

More Executions are thus sued out and executed, before the Judgments are actually entered on Record, than are sued out after the same are so entered.

the Law, both in Civil and Criminal Proceedings, allow the suing such Brevy in the first And, during those Proceedings, the five Brevy may

And, in like manner, upon Tryals in Criminal Prosecutions, after reading the Indictment to the Prisoner, he is asked, Whether he is Guilty, or not? If he answers, Not Guilty, then he is asked, How he will be tryed? And if he answers, according to the usual Form, By God and the Country, the Officer of the Court then indorseth on the Back of the Indictment thus; *vis. Po: se; on Po: se;* which hath always been allowed to be a sufficient Recording, that such a Prisoner pleadeth Not Guilty, and putteth himself upon his Tryal. And if after this, the Jury find such Prisoner Guilty, then the Officer of the Court indorseth on the Back of the Indictment; *Cul: or Culpabilis;* signifying, that the Jury find him Guilty, and do convict him of the Crime in the Indictment; and if afterwards Judgment is given against him to be Hanged, the Officer upon giving such Judgment, indorseth thus; *vis. Suss: per Coll: or Suspendatur per Collum;* and according to the Constant and Ancient Usage and Practice in these Cases, Entries made in the before-mentioned Words and Abbreviations of Words, have been always allowed a sufficient Recording of the Defendant's pleading to such Indictment, and of his being convicted, and of the Judgment given against him; and upon such Entries so made in such short manner as aforesaid, Warrants are made out for the Executing such Malefactors, without waiting until the Pleas, Verdicts and Judgments are drawn up and entered in full Form.

Since therefore the Method and Practice of the Law, both in Civil and Criminal Prosecutions, allow the using such Brevity in the first Recording those Proceedings, the like Brevity may

Judgments may be entred.

65

may very well be allowed to be used in these Summary Proceedings; and Judgments in these Cases, entred in the manner before-mentioned, or to the like Effect, ought to be deemed good Judgments, and sufficient to justify and maintain the making out and executing of Warrants for the levying of such Sums of Money for which such Judgments shall be given.

It hath before been mentioned, That whatever is thus to be recorded by the Justices, or by their Order, ought to be expressed in Words of the Present Time and Tense; but that doth not make it necessary, nor is it indeed practicable, that all that is to be so entred, should actually be entred at the Instant of Time when a Court, or when Justices give such Judgment; for such entring the Whole at that Time, would hinder the Dispatch of Business, and delay the Hearing of Causes; and therefore may be done at any convenient Time after: And if what is so entred at such convenient Time after, be agreeable with, and according to such short Minutes or Notes, as are then taken by the Order of such Court or Justices; it is, and ought to be looked upon, and will be as Authentick, as if it had been entred at the Instant of Time when such Order was made, or Judgment was given.

In Courts of Equity, the Register takes only short Minutes of the Orders and Decrees made in those Courts which afterwards, at more convenient times, are drawn up and entred much more fully and at large; and therefore, if after such short Minutes taken of Judgments in these Cases, there should be Occasion to have the Proceedings in these Causes, drawn up more fully and at large, than are contained in such

66 *How, and in what manner*

Short Notes or Minutes: yet if such fuller and larger Accounts of such Proceedings, and of the Judgments thereupon, contain nothing but what was really and in Fact done, and are conformable to, and agreeable with such Short Notes so taken at the Times of such Hearings, the Justices ought not to scruple the signing their Hands to such Judgments so drawn up and entered at full Length and in full Form.

The Justices, when they take Recognizances for the appearing of Persons either at the Assizes, or Sessions, do not, at the Times of taking those Recognizances, draw up the same in full Form, but only take Short Minutes thereof: but when such Recognizances are returned or certified to the Assizes or Sessions, they are then drawn up in full Form.

When upon giving Judgment in any of these Cases, the Justices design to mitigate the Forfeiture to some lesser Sum: yet they ought first to give Judgment for the whole Sum proper to the Case then before them, which they may after mitigate to such lesser Sum: But it would be wholly Irregular at first to give Judgment for such lesser Sum: and therefore they must first give their Judgment according to Law, viz. for the whole Forfeiture, which they may after mitigate, if they see Reason so to do.

How, and in what manner the Justices may give Judgment against the Defendant for Part, and may acquit him of other Part, hath already been mentioned in the foregoing Chapter about Hearings: therefore for Directions therein, see in the said Chapter of Hearings.

It hath sometimes happened, that the Justices having first given Judgment for the proper Forfeiture, they have mitigated such Forfeiture to a particular Sum mentioned in such Judgment; and so far they have done right: But in such Judgments they sometimes have after added these or the like Words, *viz. Besides necessary Charges,* or, *Besides reasonable Charges,* or the like. But the adding those, or any other like Words, is wholly wrong, and is contrary to the Direction of the said Act of Parliament: For tho' the said Words, *Reasonable Costs and Charges,* are in the latter Part of the Clause of the said Act, *Stat. 45. Bishops Book, Fol. 45.* whereby the Justices have Power to mitigate; yet there are there also added the following Words, *viz. To be to them allowed by the said Justices;* so that whatever is intended for Costs and Charges, must be settled and allowed by the Justices, and not by any other or others; and they the Justices, in Cases where they design to allow such Costs and Charges, must do it at the Time when they make the Mitigation, that is, they must then compute and agree what particular Sum they think fit to allow for the Charges, which must not be left to be settled or ascertained at any future Time, either by themselves, or by any other Person; for every Judgment ought in it self to be compleat and perfect, and ought not to be left imperfect or uncertain in any Part thereof, to be afterwards made perfect.

The Reason of the mentioning the Costs and Charges in the foregoing Clause, is, That when the Justices are mitigating, they should consider the Charges, and should so order their Mitigation, that it may be sufficient to answer such Sum

68 *How Judgments may be entred.*

as they intend for the Offence, and also the Charges ; but yet that doth not make it necessary in the Mitigation, to mention or distinguish so much for the Offence, and so much for the Charges. But after the Justices have agreed what Sum to allow for the Offence, and what Sum to allow for the Charges, the best way will be to add those two Sums together, and make their Mitigation to such Sum as both, when added together, do amount unto : As, suppose the Justices intend that the Defendant shall pay Ten Pounds for the Offence, and Forty Shillings for the Charges, the best way will be, to make their Mitigation to Twelve Pounds, without particularly mentioning, that Ten Pounds thereof is for the Offence, and that the Forty Shillings is for the Charges ; for in all Cases, it is wrong to insert in Judgments more Words or Particulars, than are necessary ; and it is more particularly wrong so to do in these Cases, because, as hereafter is mentioned, in the Chapter about Costs and Charges, the mentioning such unnecessary Particulars, may give a Handle for Cavils and Disputes.

CHAP.

C H A P. X.

Of MITIGATIONS; viz. Of the
*Justices Power to Mitigate. Some
 Considerations offered concerning Mitiga-*
 tions.

BY a Clause in 12. Car. II. Cap. 24. Sect. 45. *Excise-Book, Fol. 45, and 46. it is provided,* That it shall and may be lawful to and for the respective Justices of the Peace, Commissioners, &c. where they shall see Cause, to mitigate, compound or lessen such Forfeiture, Penalty or Fine, as in their Discretion they shall think fit; and that every such Mitigation and Payment thereupon accordingly made, shall be a sufficient Discharge of the said Penalties and Forfeitures to the Persons so offending, *So as by such Mitigation, the same be not made less than double the Value of the Duty of Excise, which should or ought to have been paid, besides the reasonable Costs and Charges of such Officer or Officers, or others, as were employed therein, to be to them allowed by the said Justices.*

This Clause is not, indeed, repeated in any of the subsequent Acts relating to the Duties on Exciseable Liquors, nor in any of the Acts for the New Duties, on other Manufactures under the Management of the Commissioners of Excise; But in each of those Acts there are Two Clauses referring to the said first-mentioned Act, viz. One whereby it is enacted, That all the Powers, &c. in the said first Act of 12. Car. II. shall be

exercised, applied, used and put in Execution, in relation to the Duties in each particular Act mentioned, as fully and effectually as if all and every the said Powers, &c. were particularly repeated and again enacted in the Body of each of those respective Acts.

And by another Clause, In every of the said Acts it is further enacted, That all the Fines, Penalties and Forfeitures in every of those respective Acts mentioned, shall be sued for, levied, recovered or *Mitigated*, by such Ways, Means and Methods as any Fine, Penalty or Forfeiture is or may be recovered or *Mitigated* by any Law or Laws of Excise.

So that the several Acts for such other of the New Duties as are under the Management of the Commissioners of Excise, referring in the manner aforesaid to the said Act of 12. Car. II. the Justices have the same Power of mitigating Penalties and Forfeitures relating to the said New Duties, as they have of the Penalties and Forfeitures relating to the First Duties of Excise.

But Note, By the Act for laying Duties upon Hides, &c. the Justices Power of mitigating, is expressly restrained, *viz.* So as such Mitigation do not reduce the Penalties to less than one fourth Part thereof.

The before-mentioned Power of Mitigating in these Cases, seems to have been calculated upon a Foresight or Expectation, That as some by studied and contrived ill Practices, contrary to all Justice and Honesty, would transgress, and act in direct Opposition to the principal Intent and Meaning of these Laws, in such Manner and Degree, that it would be both Necessary and Just, to make them pay the utmost

Peny

Peny of such Forfeitures and Penalties; so others might offend in a less Degree, and it might sometimes happen, that some by Ignorance and Inadvertency, might bring themselves within the Letter of these Forfeitures and Penalties, though without any evil Design or Intent; and therefore the Parliament have thought fit, that those who were intrusted with the Executive Power in these Cases, should also be invested with an Equitable Power, to moderate and mitigate these Forfeitures and Penalties, in such manner, that in each particular Case, the Punishment might be adequate and proportionable to the Size and Degree of each particular Person's Case, and to the several Circumstances thereof.

And if in any particular Case or Instance of an Offence against these Laws, any thing is proved or made appear, that doth really extenuate or lessen the Degree or Size of such Offence, the Justices of the Peace, by Virtue of the before-mentioned Clause, are in such Case made Judges as well of such extenuating Circumstances, as of the Offence itself; and therefore the comparing the Prosecutions on these Laws, with Prosecutions on other penal Laws, is not either fair or just. Nor indeed ought these to be treated or spoken of as penal Laws; because when the Power of executing penal Laws, is coupled and joyned with a Power of mitigating those Penalties, such Laws, so to be executed, are rather Equitable than Penal; and the rather, because the Loss of Time, Trouble and Charges, which are necessary in defending other Prosecutions, in the ordinary Course of Justice, are saved in these Prosecutions before Justices of the Peace,

where there are no Court Fees to be paid as on other Tryals and Hearings; and here the Parties themselves may if they will, be heard without being required to imploy or pay others to act or speak for them.

Here it may be observed, That tho' by the former Part of this Clause it is said, That *where the Justices see Cause* they may mitigate, compound, or lessen such Forfeiture, &c. *as in their Discretion they shall think fit*; yet the Clause don't end there, but for a Rule for their Discretion in these Cases, there are afterwards added these following Words, *viz. So as by such Mitigation the same be not made less than double the Value of the Duty of Excise, which should or ought to have been paid besides reasonable Costs and Charges, &c.*

But if it should be apprehended that the Measure of the double Duty mentioned in this Part of the said Clause is to be reckoned and computed in proportion only to such particular Quantity of Liquor or other Manufactures as may happen to be the Occasion of Discovering any particular Instance of a Fraud of this kind; in consequence of such Construction, Offenders, instead of paying double the Duty which they ought to have paid, will, in many Cases come off without paying near so much as they ought to have paid, in case they had not been guilty of any Fraud: As for Instance.

Suppose one (without giving Notice at the next Excise-Office) privately brews and sells Beer and Ale, either as a common Brewer or Victualler, &c. and is not found out or discovered so to do, untill at several Times he hath thus brewed and sold to the Amount of forty or fifty Barrels, or more; and supposing, that after he has so done
and

and not before, he happens to be detected and found out, and that all the Drink which he happens to have by him at that time when thus detected doth not exceed Three or Four Barrels, the Penalties in such Case are, Fifty Pounds for the Copper in which he brewed, and also Fifty Pounds for every Vessel by him used in brewing and making his Drink: But if all the said Penalties should in such Case be mitigated and reduced so low as to be sufficient to answer only the double Duty of such Three or Four Barrels so found as aforesaid, and the Charges of Prosecution; in such Case, the Offender instead of paying double Duty for all which he had thus clandestinely brewed, will not pay near so much as will answer the single Duty, which he ought to have paid; and therefore if in such Case the Mitigation should be made in the manner and proportion before-mentioned, it is most plain, that the Offender instead of being punished for his Fraud, will be a Gainer thereby, which instead of deterring him or others from committing the like Frauds, is more likely to tempt and encourage others to follow the like ill Practices.

In like manner it may happen, That forty or fifty Bushels of Malt may be found hid and concealed by a Maltster, who before such Discovery may at several Times have hid and concealed five hundred Bushels of Malt, and thereby may have kept back and avoided paying any Duty for such Five hundred Bushels; now if when he is caught he is only to pay the double Duty in proportion to the said forty or fifty Bushels, or other like Quantity, found at the particular time when he is caught, his Punishment will not be any ways equal or proportionable to his Offence,
nor

nor will answer the single Duty he ought to have paid; whereas the Sense and Meaning of this part of the said Clause seems plainly to be, That the Fraudulent should at the least, and in all Events pay twice as much as he should have done in case he had been honest, and should further pay the Costs and Charges of the Prosecution for such his Fraud.

This Construction seems not only agreeable to the Sense and Meaning of the particular Clause before spoken of, but may be supported from Observations on other Clauses in other Acts of Parliament, made long since the Act before-mentioned, viz. By 15. Car. II. Cap. 11. Sect. 1. *Excise-Book Fol. 53.* If any common Brewer, &c. makes use of any Tun, Fat, Back, Cooler or Copper, for the brewing or making Beer or Ale without giving Notice thereof at the next Office of *Excise*, such common Brewer, &c. forfeits Fifty Pounds for every such Tun, &c. and by 8, & 9. W. III. Cap. 18. Sect. 8. *Excise-Book Fol. 192.* If any common Brewer have or keep any private Tun, Batch, &c. he forfeits Two hundred Pounds for every such Tun, &c.

By 3, & 4. W. & M. Cap. 15. Sect. 1. *Excise-Book Fol. 117.* If any common Distiller makes use of any Tun, Cask, Copper, Still, &c. without giving Notice thereof at the next Office of *Excise*, such Distiller forfeits Twenty Pounds for every such Tun, &c. and by 10, & 11. W. III. Cap. 4. Sect. 7. *Excise-Book Fol. 210.* & Cap. 21. Sect. 23. *Excise-Book Fol. 233, & 234.* the Owner of such private Still, Back, &c. discovered pursuant to the Direction of the said Acts, for every such Still, &c. forfeits Two hundred Pounds.

There

There seems no other Reason or Occasion for making these last mentioned Acts for the respective Penalties of Two hundred Pounds in each of the before-mentioned Cases; but because Frauds might happen to be carried on undiscovered untill such time that the aforesaid first mentioned Penalties of Fifty Pounds in the one Case, and Twenty Pounds in the other Case, for each Vessel might not in some Instances be sufficient to make good what the Crown had by a long continued Fraud been deprived of; but if the Punishment in such Case were to be measured by the double Duty of the particular Quantity found when such Fraud happened to be discovered, the Penalties in the said two first mentioned Acts would in all Probability have been sufficient to have answered the double Duty of such particular Quantity; but these Laws for these further and greater Penalties seem to be made on purpose to secure the double Duty of the whole which had been secreted and concealed.

If it should be urged, That if the Prosecutor expect more than the double Duty of a particular Quantity, found at a particular Time, when a Fraud is discovered, he ought to prove the like Fraud as to some other Quantity or Quantities, at some other Time or Times: The Answer in such Case will be very obvious, *viz.* that this Clause doth not direct, That the Justices shall mitigate the Forfeiture down to the double Duty, But that they shall not in any Case mitigate it to less than the double Duty.

Or if it should be insisted that none ought to be condemned by Presumption, and that therefore unless the Prosecutor can prove when, where, and how an Offender convicted in one Instance
has

has before been guilty in other Instances, such Offender ought to be deemed innocent of all that is not proved upon him: Such Argument may be answered thus, 'Tis true, by the Rule of Law every one is to be presumed to be innocent untill he is proved to be Guilty; but this holds no longer than untill he is found guilty; and here the Offender is proved to be guilty, and is legally convicted of an Offence, for which he has forfeited a considerable Sum of Money, which he would have reduced to a small Sum, because he would have it presumed that he was never guilty in the like kind before: But tho' one not convicted in any Instance is intituled to the Presumption before-mentioned, surely he that is plainly convicted, is not on the same foot with him that is not convicted, and therefore it may be said to such a one, you are convicted of an Offence by which you have forfeited such a Sum; if you expect any Mitigation, you are to give such Proof as may be a Reason for such Mitigation; otherwise you are not intituled thereto: For the Act don't say, That the Justices shall mitigate in all Cases, but that it shall be lawful for them so to do where they shall see Cause; and therefore the Party who expects such Mitigation, ought to shew good Reasons for such Mitigation.

It should also be considered, That tho' these Duties are made payable to the King, and are Collected in his Name, yet only a small Share and Part thereof is applicable to his own Use, whilst much the greater Part (as nine Parts in ten) thereof are applicable and appropriated to discharge the Debts of the Nation, which untill paid, remain a Charge upon the Nation in general; and therefore whoever defrauds in these Duties

Duties, don't only deprive his Majesty of his just and due Revenue, but by lessening the Produce of the Funds designed and appropriated to pay off and discharge the Debts of the Nation, they continue the Burthen upon the present Age, and those who are to follow, longer than would be necessary, if all paid what they ought to pay, and may perhaps occasion a Necessity of laying new Taxes to supply such Deficiency of the present Funds.

But tho' such Offenders should not be so numerous as to occasion the laying new Taxes, yet by their shifting the Burthen from their own Shoulders they make it lye the heavier upon others; And thus that which would be easie if equally paid, doth, by their Means become oppressive, when the whole lies upon some whilst others go excused.

It is therefore to be hoped, That in the making these Mitigations, the Consequence of being too favourable will be well considered, and that if (as before has been stated) the Offender, notwithstanding the Punishment inflicted on him, is a Gainer by his Fraud, he will be encouraged to go on therein, and others, seeing his Success, will think themselves obliged to follow his Example.

For where there being two or more of a Trade, one keeps back and with-holds part of what he ought to pay, whilst the other honestly pays according to the Law; if he who is deterred doth not after all pay in proportion to him who trades fairly, he who thus pays but part only, may afford to under-sell the other; and if such other finds that his Trade declines thereby, he, for fear of losing his Trade and Customers, and
by

by a wrong Application of the Maxim of Self-preservation may (it is to be feared) be induced to think himself obliged to endeavour by Fraud, to defend against Fraud, and to repair his particular Losses out of the Revenue of the Publick; which in many Instances may in Time occasion such Deficiency as is before mentioned.

It would be tedious to mention the many Insinuations commonly used to move the Justices to Lenity in these Cases; but amongst others it is commonly urged, That the Fraud of one particular Offender can have have no considerable Influence on the general produce of any Branch of the Revenue, and that therefore the Justices without prejudice to the Publick, may exercise Lenity in that particular Instance.

But it is hoped, that it will be considered, That tho' such Offender may be the only Offender at that Time before those particular Justices, yet there may be many others of the like Nature before other Justices, in other Places, at that very Time, who with as much Reason and Justice may urge the same Insinuation, which may be used on the Behalf of every the like single Offender, and may as well serve to extenuate the Offences of all, as of any one, untill it be extended so far as to destroy the Force and Effect of these or any other Laws.

But if it should be supposed, That he in Fact is the only Offender in that kind, the Honesty of others ought not to extenuate his Knavery; but the Argument ought to be turned upon him, viz. That if all others are honest, and he the only Offender, his Punishment ought to be the more Exemplary.

The Poverty of an Offender is also frequently used as an Argument for Lenity, and that the Publick is better able to bear the loss occasioned by a poor Man's Fraud, than he is to make Satisfaction, &c. It cannot be denied but that the Poverty of an Offender ought to be considered, but then the Poverty and Impoverishing of many others, who are as poor, tho' more honest, ought to be considered more than the Poverty of any one; and the letting one Offender escape without due Punishment, may and will, in many Cases, be the Occasion not only of the Impoverishing, but also of the undoing of many, such as are both poor and honest, because an Offender who pays only part, whilst others pay the whole that is due, can and will under-sell such as pay the whole, and thereby may and will undermine the fair Traders in their Trades and Businesses, and rob them of the Means of getting their Living.

there follow these Words, *and* the same be not made less than should be owing to have been paid, *but* the reasonable Costs and Charges of such Officers or Officers, or others, as were employed therein, to be to them allowed by the said Justices; which Words, relating to the allowing such Costs and Charges, have occasioned some to apprehend, that a Penny is mitigated, it is even necessary that some part of the sum should be taken Mitigation, should be appointed for the Costs and Charges of the Protection in that Case: Whereas the true Sense and Meaning of this part of the said Clause, is only, That the Justices, in the proportioning their Mitigation in any particular Case, should first consider what sum

CHAP. XI.

Of Charges and Costs, &c. Upon mitigating Penalties, Consideration ought to be had of the Charges of the Prosecution. But it is not either necessary, or advisable, that in the Judgement in such Case, the Costs and Charges should be particularly mentioned.

IN the before-mentioned Clause in the 12 Car. II. Cap. 24. Sect. 45. Excise-Act, Fol. 45, and 46. after the Power given to the Justices of the Peace, to mitigate Penalties and Forfeitures, there follow these Words, viz. so as by such Mitigation, the same be not made less than double the Value of the Duty of Excise, which should or ought to have been paid, besides the reasonable Costs and Charges of such Officer or Officers, or others, as were employed therein, to be to them allowed by the said Justices; which Words, relating to the allowing such Costs and Charges, have occasioned some to apprehend, that where a Penalty is mitigated, it is even necessary that some part of the Sum ascertain'd by such Mitigation, should be appointed for the Costs and Charges of the Prosecution in that Cause: Whereas the true Sense and Meaning of this part of the said Clause, is only, That the Justices, in the proportioning their Mitigation in any particular Case, should first consider what Sum

Sum they think proper to be paid for the Offence, and should also consider and compute what Charges the Prosecutor hath been at in such Prosecution, and should make their Mitigation to such Sum as may be sufficient both for the one and the other. But it will not be necessary for the Justices in their Judgment, to mention or distinguish how much, or what particular Part of such Sum, is by them intended for the Offence, and how much for the Charges; because in and by the same Clause, *Sect. 45. Excise-Book, Feb. 46.* it is enacted, That the necessary Charges for the recovering of all Forfeitures, &c. shall first be deducted, before the Distribution is made between the Crown and the Informer; so that when a Penalty is mitigated to a less Sum, it is altogether unnecessary to ascertain how much of that Sum is intended for the Offence, and how much for the Charges; but the Intent and Meaning of this part of the Clause, is no more, than that the Sum to which a Penalty is by Mitigation reduced, be sufficient to answer and pay such Sum as the Justices intend to inflict on the Offender for the Offence, and also to answer and pay the Charges of the Prosecution.

But the mentioning how much, and what Part of such Sum is intended for the Offence, and what Part thereof is intended for the Costs and Charges, is not only unnecessary, as already has been observed; but is imprudent, and not adviseable to be done, because it may be attended with the ill Consequences of giving Opportunity to raise Objections against such Judgments: As for Instance;

An Information having been laid against a Maltster for an Offence by which he had forfeited Fifty Pounds, the Justices, upon hearing all Parties, convicted him of the Offence, and gave Judgment against him, for the Fifty Pounds, which they mitigated to Four Pounds, and appointed Twenty Shillings, part of the Four Pounds, to be for the Charges of that Prosecution. The Maltster appeals to the Quarter-Sessions, where his Council objected,

First, That the Law does not allow any Costs or Charges to be recovered upon a Penal Law.

Secondly, That the Act of Parliament having in that Case directed, That all Forfeitures by that Act imposed, should be divided, one Moiety to the Crown, and the other Moiety to the Informer; the Justices of the Peace had no Power to alter the said Act, by appointing any Part to be for Costs or Charges.

And the Justices at the Quarter-Sessions paying a Deference to the Learning of the Gentleman who made the Objections, and being deceived by his wrong Reasoning, they, upon these Objections, reversed the Judgment; tho' neither of these Objections would have held, if proper Answers had been given thereto: For,

As to the First, Generally speaking, it is true, That upon a penal Law, no Costs are to be given (that is) in such Cases where the whole Penalty is recovered: But where (as in the present Case) such Penalty, by the express Direction of such particular Act of Parliament, may

may be mitigated and lessened to a smaller Sum; and when by the express Words of such Act of Parliament, those who are impowered to make such Mitigation, are likewise impowered to allow Costs and Charges, those who are so impowered, may legally execute that Power: For it cannot be doubted, but that the express Words of an Act of Parliament, may alter the Common Law.

As to the Second Objection, It is true, that by a Clause in the Malt-Act, one Moiety of all the Forfeitures and Penalties therein mentioned, are to be to the Crown, and the other Moiety to the Informer.

But it is to be observed, That by the said Malt-Act, it is particularly Enacted, That all the Powers, Authorities, Directions, Rules, Methods, &c. in the before-mentioned Act of 12 Car. II. shall be exercised, practised, applied, used, and put in Execution, in and for the raising and levying the Duties granted by the said Malt-Act, as fully and effectually to all Intents and Purposes, as if all and every the said Powers, Authorities, Rules, Directions, Methods, &c. were particularly repeated, and again enacted in the Body of the said Malt-Act.

And by the next Clause, it is further enacted, That all Fines, Penalties and Forfeitures imposed by the said Malt-Act, shall be sued for, levied, and recovered or mitigated, by such Ways, Means and Methods, as any Fine, Penalty or Forfeiture, is, or may be recovered or mitigated by any Law or Laws of Excise.

And from thence it appears, that as the Justices, (by Virtue of the said Clauses of Reference) had power to mitigate the Penalty of

Fifty Pounds, to Four Pounds, they likewise had power to appoint that part of the sum to which they made such mitigation, should be for the Costs and Charges of that Prosecution.

But so it was, that upon the before-mentioned Objections, that Judgment was reversed; and therefore to prevent the like in other Cases, and likewise to prevent even such Disputes and Controversies, it will be much safer, and less liable to Objections, wholly to omit mentioning any thing about the Costs or Charges, and only to mitigate the Penalty to such sum, as may be sufficient to answer the sum intended for the Offence, and the Costs and Charges of the Prosecution; but not to make any mention, that any part of such sum is intended for such Costs and Charges.

Power, Authority, Directions, Methods, &c. in the before-mentioned Act of 12 Geo. II. shall be exercised, practised, applied, used, and put in Execution, in and for the making and serving the Writs granted by the said Majesty, as fully and effectually to all intents and Purposes, as if all and every the said Powers, Authorities, Rights, Directions, Methods, &c. were actually repeated, and again enacted in the Body of the said M. A. A.

And by the next Clause, it is further enacted, That all Fines, Penalties and Forfeitures imposed by the said M. A. A. shall be paid for, levied, and recovered or mitigated, by such Ways, Means and Methods, as any Fine, Penalty or Forfeiture, is, or may be recovered or mitigated by any Law or Laws of England.

And from thence it appears, that as the Justices, (by Virtue of the said Charter of Liberties) had power to mitigate the Penalty of

C H A P. XII.

Of WARRANTS; viz. Of Warrants for Levying Sums of Money, adjudged by Justices of the Peace, upon Informations Exhibited before them, for Offences against the Excise Laws.

JUSTICES of the Peace, by a Clause in the Act of 12 Car. II. Cap. 24. Sect. 44. Excise-Book, Fol. 44, and 45. are impowered to hear and determine Forfeitures and Offences against that Act; and in the latter part of the said Clause, are these Words, viz. *And to award and issue out Warrants under their Hands, for the Levying of such Forfeitures, Penalties and Fines, as by this Act is imposed, for any such Offence committed upon the Goods and Chattels of the Offender, and to cause Sale to be made of the said Goods and Chattels, if they shall not be redeemed within Fourteen Days, rendering to the Party the Overplus, if any be; and for Want of sufficient Distress, to imprison the Party offending, till Satisfaction be made.*

It may be observed, That it is not here said, that such Warrants shall be under the Hands and Seals of the Justices of the Peace, but only under their Hands; and therefore such Warrant will be sufficient, though it should only be under the Hands of the Justices, and should not be under their Seals: However, the adding their Seals can do no hurt, and may make the Persons concerned more readily submit to such Warrants; and

therefore it may be convenient, that such Warrant be sealed, as well as signed, by the Justices of the Peace.

By a Clause in the Act of 15. Car. II. Cap. II. Stat. 16. *Excise-Book*, Fol. 71. a Penalty of Ten Pounds is laid on such as shall give any Bribe to an Officer of Excise; and in the latter part of that Clause, the Justices, &c. are impowered to adjudge and determine Offences against that Clause, and to cause such Penalties by Warrant under their *Hands and Seals*, to be levied, &c. And therefore in that particular Case, it would be necessary that such Warrants should not only be under the Hands, but should also be under the Seals of the Justices of Peace.

The said Act of 12. Car. II. mentioning, That for want of sufficient *Distress*, the Party offending may be imprisoned, &c. such Warrants are often called Warrants of Distress, and from thence some have been induced to think the Seizures made on these Warrants, to be of the same Nature as Distresses for Rent; whereas these Warrants are in truth, Warrants for Execution, and are to all Intents direct Executions. And between these and other Executions issued out of other Courts of Law, there is this only Difference; That whereas Goods, &c. seized upon other Executions, may be sold immediately after they are seized, the Goods, &c. seized upon these Warrants, cannot legally be sold until fourteen Days after they are seized; that is, the fourteen Days must be fully expired before the Goods, &c. can be sold. But the Defendant in such Warrant, by paying down the Money to be levied by such Warrant, may redeem the Goods immediately after they shall have been so seized.

But

But if any other Person as a Friend to the Defendant in such Warrant, before the Fourteen Days are expired, should offer to redeem such Goods, &c. as shall be seized by Virtue of such Warrant, by laying down the Money mentioned in such Warrant; it will not be adviseable to let such Person have such Goods unless at the Request of the Defendant, signified by some Note or Writing signed by such Defendant, that it may appear that the same was done at the Request of such Defendant; and without such Note the Person who seizes Goods, &c. by Virtue of such Warrant, must not before the Fourteen Days are fully expired, dispose of such Goods to any, except to the Defendant in such Warrant.

The Persons who execute such Warrants must not make any manner of Use of such Goods or Chattels as they shall seize by Virtue of such Warrants; and therefore if Horses should be so seized they must not be ridden or otherwise put to work; but if milch Cows should be seized, they may be milked, because such Milking is for the Preservation of the Cows.

By a Clause in the Act of 15. Car. II. Cap. 11. Sect. 13. *Excise-Book, Fol. 68.* It is Enacted, That all and every the brewing Vessels and Utensils for Brewing, into whose Hands soever the same shall come, and by what Conveyance or Title soever the same shall be claimed, shall be liable and subject unto, and are hereby charged with all and singular the Debts and Duties of Excise in arrear, and owing by any Person or Persons for any Beer or Ale made within the said Brew-House; and shall also be subject to all Penalties and Forfeitures incurred by such Person or Per-

sons so using the said Brew-House for any Offence against the Laws and Statutes of *Excise*; and that it shall and may be lawful in all Cases to levy Debts and Penalties, and use such Proceedings against the Utensils therein contained, as it may be lawful to do, in case the Debtor or Offender using the said Utensils had been truly and really Owner and Proprietor of the same.

And it being Enacted by respective Clauses in all the several following Acts for laying other like Duties on other Manufactures, That all and every the Powers, &c. and Clauses in the before-mentioned Act, shall be exercised, practised, applied, used, and put in Execution, for the Raising and Levying the Duties granted by such respective following Acts, as fully and effectually to all Intents and Purposes, as if all and every the said Powers, &c. and Clauses were particularly repeated and again enacted in the Bodies of the said respective following Acts.

And by other like respective Clauses in all the said Acts, it being enacted, That all Penalties and Forfeitures in the said respective following Acts shall be sued for, levied, and recovered by such Ways, Means, and Methods, as any Fine, Penalty, or Forfeiture, is or may be recovered by any Law or Laws of *Excise*.

By Virtue of the said Clauses of Reference, the Utensils used by other Manufacturers are liable to all Arrears due from such the respective Manufacturers, and to all Penalties and Forfeitures incurred by them, in like manner as the Utensils used by common Brewers.

But besides these general Clauses of Reference, there are also other Clauses in each of the said respective Acts, whereby not only the
Utensils

Utensils used by such respective Manufacturers, but also the Materials for making such Manufactures in the Custody of such Manufacturers; are likewise specially made liable to all Arrears, Penalties, and Forfeitures due from or incurred by such Manufacturers; and particularly by the Malt Act, All Malt in the Custody of any Maker of Malt is liable to all Arrears, and to all Penalties and Forfeitures either due from or incurred by such Maker of Malt.

So that tho' in some Cases the Property of these Things may not really be in the Manufacturers, yet, if such Things are in the Custody of such Manufacturers, yet they will be liable to be seized by such Warrants; provided such Warrants are properly worded and expressed: And therefore in such Cases it will not be proper to make such Warrants to seize the Utensils and Malt of the Defendant, because such Warrant will only justify the Seizing such Utensils and Malt as really are the Defendant's: But if the Warrant be specially worded, to seize all Utensils used by such Maltster, for the Making of Malt, and all Malt found in his Custody; then such Warrant will be sufficient to justify the Seizing such Utensils and Malt, as shall be found in the Custody of such Maltster, tho' the Property thereof should happen not to be in the Defendant in such Warrant, but should happen to be in some other Person or Persons: And the like must be observed in the Making Warrants against other Manufacturers.

And tho' in some Instances it may happen, that by this Means one Man's Goods or Effects may be made liable to answer for the Default and Offence of another, that will not appear to be

be very extraordinary when it is considered, that in all well constituted Governments it hath been, and is a Maxim, that the Interest of the whole ought always to be preferred, and to take place before the Interest of any Individual: By which Maxim what is before-mentioned will be maintained and justified, because in Fact the whole Nation hath an Interest of these Revenues, as they are the Means to discharge the Debts thereof, contracted for the publick Safety.

It hath been usual in these Warrants to recite great part of the Information, and of the Proceedings and Judgment thereupon, but in regard the Person or Persons who are to execute such Warrants do therein act only ministerially, and as Persons under the Direction of the Justices who grant such Warrants, it is altogether unnecessary in such Warrants to make such long Recitals; but will be sufficient in such Warrants shortly and in few Words to refer to the Judgments on which such Warrants are granted; and so is the Course in Executions issuing out of the Courts of Law in *Westminster-Hall*.

III Other Warrants made by Justices of the Peace being usually directed to Constables and Headboroughs, &c. it hath been usual to direct Warrants on Judgments in *Excise* Causes to the Constables and Headboroughs, &c. but it is much more proper that these Warrants should be directed to the Officers of *Excise*, because all of them give Security to the Crown, that they will faithfully pay and account for all Money which they shall receive by Virtue of such Warrants or otherwise; and such Officers being under the Direction of, and frequently attending upon the Collectors of these Duties to whom such Money when

when levied ought to be paid; the *Excise* Officers can pay the Money to the Collectors more conveniently than the Constables can: But it will be proper in all such Warrants to insert a Clause, requiring all Constables, &c. to be aiding and assisting to the Officers in the Executing such Warrants, that in case the Officers in the Executing thereof do meet with any Opposition or Resistance, they may then by Virtue of such Clause require the Constables, &c. to assist them therein, so far as to see the Peace kept, and the Law duly complied with.

When there is Occasion to lay Informations against several Persons of the same Trade, as Victuallers, or the like, who do not duly pay their Duty; the Collectors to save the Trouble of drawing separate Informations against each of them, do sometimes join several such Defendants in one and the same Information; but it would be better to have a separate Information against each Defendant: But tho' several such Defendants should be joined in one Information, yet let the Warrants for Execution be separate, because when separate they may be executed more conveniently than when several Defendants are joined in the same Warrant.

These Warrants may bear Date either some Day after the Judgment is given, or on the same Day, when the Judgment is given; for tho' the Warrant is dated on the same Day when the Judgment is given, it shall be intended to have been made on such Part of that Day as was after the giving the Judgment: When in Causes depending in *Westminster-Hall* Judgment is given on the very last Day of a Term; yet an Execution may forthwith be made out upon such Judgment,

Defendant, and may bear Telle or Date on the last Day of that Term in which such Judgment was so given.

In all Cases where there is no Danger of the Defendant's carrying off his Goods or Effects, so as to prevent the levying the Money, it will be best to demand the Money of the Defendant before the Warrant is executed; and it may be convenient to have some Persons then present to be Witnesses that such Demand was so made; and if upon such Demand the Defendant refuseth to pay, then let such as are Witnesses of such Demand and Refusal go away before such Warrant is executed: Not that this is any otherwise necessary, than that the Defendant may be left without any Pretence of Excuse for not complying with the Judgment of the Justices.

In the latter part of the before-mentioned Clause in the said Act of 12. Car. II. whereby the Justices of the Peace are impowered to grant Warrants for levying such Penalties and Forfeitures, are these Words, *viz. And for want of sufficient Discreet to imprison the Party offending till Satisfaction be made.* But Note, That before any such Warrant can be made to arrest and imprison the Person of the Defendant, there must first be a Warrant to seize the Utensils, &c. and the Defendant's Goods, and that Warrant must be returned; all which must be done before any Warrant can regularly be made to arrest and imprison the Defendant's Person; which Method ought to be observed, tho' perhaps it may be well known or sufficiently proved before the Justices, that all the Utensils, and all the Defendant's Goods and Effects are carried off; yet such Proof will not be sufficient Foundation for granting

granting such Warrant to arrest and imprison the Defendant's Person: For this Law being in all Cases very tender of depriving Men of their Liberties, it is necessary, that all possible Means should be used to levy the Money on the Goods, &c. before the Person of the Defendant be imprisoned: But if a Warrant to seize the Utensils and Goods, be made and delivered to an Officer to be executed; and if such Officer having made diligent Search for such Utensils and Goods, cannot find any such, or cannot find sufficient to answer the Summ mentioned in such Warrant; and if such Officer doth upon such Warrant make a proper Return, that having made diligent search, he cannot find any Utensils or Goods whereon to levy the said Summ mentioned in such Warrant; or that he hath seized some Utensils or Goods which he hath sold and disposed of, and that the Money thereby arising amounteth but to such a Summ, being less than the Summ in such Warrant; then, and in either of the said Cases, a Warrant may be made to arrest and imprison the Person of the Defendant; but then there ought to be a Duplicate made of such Warrant, because when the Officer has so arrested the Defendant, he must conduct him to the Prison next to the Place where such Defendant shall be so arrested, and there deliver him into the Hands of the Keeper of such Prison, who cannot regularly receive him into his Custody without a Warrant, and it will not be safe for the Officer who arrested such Defendant to part with the Warrant, whereby he was commanded so to do, but ought to keep that for his Justification; and that he may so do, and that the Keeper of the Prison may also have a War-
rant

Of Warrants.

The Granting of Warrants on these Judgments, may, in many Cases be justified, tho' in such Judgment or in some other part of the Proceedings, there may be such Error or Defect for which such Judgment may by a proper Method of Proceeding be reversed; but where a Judgment is not void of it self, but is only erroneous, or so far faulty that it may be reversed, such Judgment until it is so reversed is a good Judgment, and sufficient to justify the Granting and Executing of a Warrant thereupon: But if a Judgment be void in it self, (as in some Cases it may) then a Warrant granted on such Judgment will likewise be void.

and the Keeper of the Prison may also have a War-
justification; and that he may to do, and that
manded to do, but certain to keep that for his
repart with the Warrant, whereby he was com-
take for the Officer who arrested such Defendant
his Officer without a Warrant, and it will not be
Prison, who cannot regularly receive him into
detain him into the Hands of the Keeper of such
In short, he shall be so arrested, and there
him to the Prison next to the Place where
cor has to arrested the Defendant, he must con-
made of such Warrant, because when the Offi-
dant; but when there ought to be a Duplicate
to arrest and imprison the Person of the Defen-
either of the said Cases, a Warrant may be made
than the Prison in such a manner; then, and in
arresting immediately but for a Summ, being let
and the said of, and that the Money thereby

CHAP. XIII.

Of APPEALS.

IN the before-mentioned Clause in 12. *Car. II.* Cap. 24. Sect. 44. *Excise-Book, Fol. 43, & 44* it is mentioned, That if the Justices of the Peace after Complaints made and Notice given, do by the Space of Fourteen Days neglect or refuse to proceed thereon, that then the *Sub-Commissioners*, or the major Part of them appointed for any Place, shall be, and are by the said Act impowered to hear and determine the same; and if the Party find himself aggrieved by the Judgment given by the said *Sub-Commissioners* he shall and may Appeal to the Justices of the Peace at the next Quarter-Sessions, who are hereby impowered and authorized to hear and determine the same, whose Judgment therein shall be final.

Observe here, That the Words relating to these Appeals are not general, or such as may be applied equally or indifferently, as well to the Judgments given by Justices of the Peace, as to Judgments by *Sub-Commissioners*; but on the contrary, they are limited and restrained to such Judgments only as are given by *Sub-Commissioners*, in whom the Parliament did not (it seems) so intirely confide, as in the Justices of the Peace, but have made the before-mentioned Distinction between the Judgments of the one and of the other, which must be observed and pursued; and therefore the Liberty of Appealing, by this Clause cannot be applyed to such Judgments

ments as are given by Justices of the Peace, for that would be extending the Meaning of this Clause beyond the plain Words thereof.

There not being any other Clause in this Act for giving the like Liberty of Appealing, from Judgments given by Justices; it plainly appears, that there is not by this Act any Appeal from such Judgments by Justices, nor is there any Liberty of Appealing from the Judgments of Justices by any other of the Acts of Parliament relating to the Duties of Excise, or other like Duties, untill the making of the respective Acts for the Laying the several Duties upon Malt, &c. and upon Salt, still upon Hides, in each of which respective Acts there are express Clauses for giving Liberty of Appealing from Judgments given by Justices of the Peace.

It will be in vain to urge or argue the Reasonableness of having the like Liberty to appeal from the Judgment of Justices in Causes relating to the said other Duties, as well as in Causes relating to the Duties on Malt, Salt, and Hides. For when a new and particular Jurisdiction is not only created, but is limited and settled by any Act or Acts of Parliament, the written Law is in such Cases a surer Guide than the Reasoning of particular Men; and therefore such Act and Acts of Parliament must in all such Cases be the Rule to go by, untill such Jurisdiction is altered or enlarged by some other Act or Acts of Parliament, as appears by the inserting in the said last mentioned Acts, express and particular Clauses for the giving Appeals in Causes relating to those particular Duties; but if such Appeals could have been maintained without such express and particular Clauses, the inserting
those

those Clauses in the said last mentioned Act would then have been altogether unnecessary.

The Clause in the Malt Act relating to Appeals is thus, *viz.* That if either Party think him or themselves aggrieved by any Judgment or Order to be given or made by any Justices of the Peace, in Pursuance of this present Act, touching or concerning the Duties hereby granted, or any Penalty or Forfeiture relating to the same: It shall and may be lawful to, and for such Person or Persons so finding him, her, or themselves aggrieved by such Judgment or Order, to appeal from the same, to the Justices assembled at the next General Quarter-Sessions of the Peace, to be holden for the County, Shire, or Stuartry, where such Judgment or Order shall have been made, which said Justices of the Peace or the major Part of them, are hereby impowered to hear, and finally determine the same; and no Writ of Certiorari shall be allowed, or brought to set aside any Determination or Order of the said Justices.

Observe, that the Appeal in these Cases is to be at the next Quarter-Sessions; and by the next Clause it is provided, That the Party appealing shall give to the other Party Notice in Writing of his Intention to appeal Six Days before the Quarter-Sessions; and if there is not Six Days Space between the First Judgment and the next Quarter Sessions, then the Appeal may be made at the Second Quarter-Sessions after the First Judgment.

It is further provided by this Act, That the Justices at the Quarter-Sessions may award Costs to either Party.

Pursuant to the said Clause, Appeals have been frequently made to the Justices at the Quarter-Sessions, against Judgments given by Justices

of the Peace in Causes relating to the Malt Duty; and at the Hearings upon such Appeals, it hath in some Instances happened, that instead of proceeding upon the Merits of such Causes, the Justices of the Quarter-Sessions have been prevailed upon to proceed on Exceptions taken to the Forms of the Judgments, from which such Appeals have been made; and upon such Exceptions have reversed such Judgments, and have then dismissed the Parties without proceeding to hear or examine into the Merits and Truth of Facts in question: And that even in Cases where the Exceptions were not for or on Account of any Defect or Faults in the Informations, but were only to Matters of Form in the Entering up such Judgments, or in some other Part of the Proceedings: And tho' the Informations in such Causes, which by Virtue of such Appeals were transferred to the Justices at the Quarter-Sessions, and were then actually before them, were not any ways defective, but were proper and sufficient Informations, on which the Merits of the Matters in question might have been fully and finally determined; yet the Justices at the Quarter-Sessions have refused to proceed thereon, or to make any final Determination in such Causes so brought before them, and have apprehended, that such their Proceedings have been right; because when Orders or Adjudications made by Justices of the Peace in other Cases, have by Writs of *Certiorari*, been removed and brought before the Judges in the *King's Bench*, they, the Judges upon Exceptions taken to such Orders or Adjudications, have sometimes reversed or quashed such Orders or Adjudications, and have not in such Cases made any other Order or Adjudication in

in the Place and Stand of those which have been
 so quashed and reversed. And whereas the Expression in the latter Part of
 the said Clause, *viz.* And no Certiorari shall be
 allowed or brought, &c. plainly intimates, That
 it was not intended that upon these Appeals these
 Causes should be proceeded upon as on *Certio-
 rari*, but upon the very Right and Merits in
 each particular Cause: But proceeding on these
 Appeals in such manner as on *Certiorari*, seem
 eth directly contrary to the Intent and Meaning
 of this Part of the said Clause.

Besides, Writs of *Certiorari* are of a Nature
 quite different from these Appeals. And such
Certiorari are only to remove into the King's
 Bench the Record of an Order or Adjudication
 made by Justices of the Peace, to the Intent
 that the Judges in the King's Bench by inspecting
 such Record so returned, may thereby see and
 judge whether the Fact as it is set forth in such
 Return be a sufficient Foundation in point of
 Law, to warrant and maintain such Order or
 Adjudication, thereupon made by the Justices
 of the Peace: But the Judges in the King's Bench
 have not by such *Certiorari* so returned to them,
 any Power to inquire into the Fact or Offence
 mentioned in such Return, or any Means or
 Method to have or receive any Knowledge of
 Information touching the same, other or far-
 ther than as the same is set forth in such Return;
 but they must admit and take the Fact to be just
 as it appeareth in and by such Return; and if by
 such Return there doth not appear Matter suffi-
 cient to maintain the Adjudication or Order
 made by the Justices of the Peace, the Judges
 of the King's Bench cannot avoid reverling or
 quashing

quashing such Order or Adjudication; and having so done, they cannot proceed any farther, because (as before has been said) they cannot receive any other or farther Information, touching the Fact or Offence mentioned in such Return.

But Appeals are of a Nature quite different, viz. An Appeal is a Resort from an Adjudication or Sentence already given by one Court or Judicature to a superiour Court or Judicature, to the Intent that all that was heard by the Judicature or Court who made such Adjudication or Sentence, may again be heard and inquired into by the Court or Judicature, to which such Resort or Appeal is made: And in such Cases the superiour Court so appealed to doth always re-hear and inquire into the Fact, as fully as did the Court who made the first Adjudication or Sentence, which being done, the superiour Court doth either affirm the first Adjudication or Sentence, or in the Stead thereof doth make such other Adjudication or Sentence as seemeth Just, and according to the Merits of the Fact then before such superiour Judicature.

This is the constant Method and Course upon Appeals in the Courts of Civil Law; likewise on Appeals to the Lord Chancellor, or Lord Keeper; from Decrees made by the Master of the Rolls, all the Evidence made use of at the Hearing before the Master of the Rolls, is again made Use of on the Hearing such Appeal before the Lord Chancellor, who thereupon, either affirms the Decree made by the Master of the Rolls, or in the Stead thereof, maketh such other Decree as upon such Proof and Evidence appeareth to him to be Just, and according to the Merits of the Cause then before him: And the like

Method

Method is observed upon Appeals to the House of Lords, from Decrees made in the Court of Chancery, or Court of Exchequer; in all which Cases the superiour Court to which such Appeal is made, doth not confine it self to a bare Examination of the Forms of the Proceedings, but goeth upon the Merits of the Cause then before such superiour Court; and if thereupon the superiour Court finds any Fault or Faults in the first Decree, the superiour Court doth not stop there, but proceeds to make such Decree as should have been made at first.

In the like Manner the Justices at the Quarter-Sessions should proceed upon the Merits of each Case: And in order thereto they have full Power to hear all the Evidence, and to examine all such Witnesses as were heard or examined before the particular Justices who gave the first Judgment; and having so done, and being fully informed of the Truth and Merits of the Matter in question, they may either reverse the First Judgment given by such particular Justices, or may affirm the same either in part or in the whole, or may in the Stead thereof make such other Judgment or Adjudication as to them seemeth Just; and therefore if upon an Information for an Offence by which the Defendant forfeited Fifty Pounds, the particular Justices before whom the Information was First laid have given Judgment against the Defendant for such Fifty Pounds, and have after mitigated such Fifty Pounds to Ten, Twenty, or Thirty Pounds, the Justices at the Quarter-Sessions may affirm the First Judgment as to the Fifty Pounds; and yet (if they think fit) may reverse the Mitigation, and may let the Judgment stand for the

H 3 whole

whole Fifty Pounds, or they may alter the Mitigation and make it either more or less as to them seemeth Just. And tho' the Justices who gave the First Judgment did not make any Mitigation, yet the Justices at the Quarter-Sessions may (if they see Cause) make such Mitigation as to them seemeth Just; for by the Appeal the whole Matter is before them, as appeareth by the printed Opinions of Sir *Edward Northey*, and Sir *Robert Raymond*, and therefore the Justices at the Quarter-Sessions are Judges of the Mitigation as well as of the Penalty; and in one Instance their Power exceeds the Power of the Justices who gave the First Judgment, *viz.* The Justices who gave the First Judgment cannot allow or adjudge any Costs or Charges beyond the Penalty; but the Justices at the Quarter-Sessions may (if they see Cause) adjudge and allow Costs and Charges even beyond the Penalty.

But you are to know that no other Witnesses ought to be examined upon Hearing Appeals, but such only as were examined on the Hearing before the Justices who gave the first Judgment; for so is the Law and the constant Course and Practice on all the Appeals before-mentioned; for the Hearing upon an Appeal is not an original Hearing, but is only a Resort to another Judicature, in the same Cause and under the same Circumstances as it was at first heard.

And thereupon the Judicature so appealed to, is to give such Judgment as should have been given on the first Hearing, so that if the first Judgment was wrong, the Judicature appealed to, ought instead thereof, to give such Judgment as is right: And this is agreeable not only to the Practice and Usage upon Appeals before-mentioned

mentioned, but also to the Course and Practice of the Common-Law; for where a Judgment given in an inferiour Court of Common-Law is by Writ of Error removed into a superiour Court, and Error is found in such Judgment given by such inferiour Court, the superiour Court doth not always content it self with barely Reversing the first Judgment; but having so done, the superiour Court in all Cases where it can, proceedeth to give a right Judgment instead of that which was wrong, as may be seen in *1 Rolls Abridgment, Fol. 774. Placito 2, & 3.* where it is said, That a superiour Court is in such Case to give the same Judgment as the inferiour Court ought to have done: And in *1 Rolls Abridgment, Fol. 805. Placito 8.* where it is said, That upon Reversing the First Judgment, the superiour Court ought to give Judgment against the Plaintiff, or against the Defendant if the inferiour Court ought so to have done: And accordingly the Courts of Common-Law when upon Writs of Error they reverse Judgments do not always stop there; but in all Cases where they can, they proceed to give such Judgments as may be final and conclusive to both Parties.

Such Judgments or Adjudications whereby Causes are so finally determined, are for the Honour of Judicatures, and for the Advancement of Justice; but when a Judicature either hath or (if they will) may have sufficient whereon to give such a Judgment as may be final and conclusive, it would be below the Dignity of such Judicature instead thereof to give such a Judgment as would only shew the Defects or Mistakes in the first Judgment, but would leave the Matter in question as much undetermined

as it was at first, and the Prosecutor to begin a new Prosecution for the same Fact or Offence, for the Law abhorreth Circuity of Actions, and all unnecessary Delays.

Besides giving such Judgment as is not decisive in Cases where a decisive Judgment may be given, is deferring to do Justice; *Magna Charta* is as much against the deferring to do Justice, as against denying to do Justice, and every unnecessary deferring to do Justice is in Fact a temporary denying to do Justice; but it is for the Benefit of both Parties that Suits should be ended.

Since therefore the Justices at the Quarter-Sessions are to inquire and be informed of the Truth and Merits of these Causes brought before them; by these Appeals it seemeth altogether unnecessary for them to hear Debates upon Exceptions to the Forms of the Proceedings; for if after such Debate they find the Forms of the Proceedings to be sufficient, they must then hear and examine the Witnesses as to the Fact and Truth of the Matter in question, and must thereupon make such Adjudication as to them seemeth just; and tho' upon such Debate some Fault should be found in the Form of some part of the Proceedings, yet if the Information be sufficient they must then also hear and examine the Witnesses as to the Fact and Truth of the Matter in question, and if the first Judgment be wrong, the Quarter-Sessions must or ought in the Stead thereof, to make such Adjudication as to them seemeth just, so that either way the Time which shall have been spent in debating upon such Exceptions will prove to be so much Time spent, and so much Labour lost to no manner of purpose; and not only so, but after the Justices

Justices at the Quarter-Sessions have been tired with long Debates upon Exceptions which are not material, they will (in all probability) be the less attentive and observing of that which is material, *viz.* The Truth of the Fact and Merits of the Matter in Question.

Besides, if in these Cases Justices of the Peace undertake to judge of nice Exceptions, they will sometimes be prevailed upon to allow such Exceptions as would not have been allowed in *Westminster-Hall*; of which there having been many Instances, it may not be amiss here to mention one, *viz.*

A Maltster having appealed to the Quarter-Sessions from a Judgment given against him by two Justices of the Peace, and the Appeal coming on to be heard, the Council for the Informer insisted to proceed on the Merits of the Cause, and to call their Witnesses to prove the Fact, which was opposed and over-ruled, and instead thereof, the Chairman (a Gentleman of the Law) was pleased to take Four Exceptions, *viz.*

1. The Record then before the Quarter-Sessions mentioning, That the Information was exhibited before, &c. It was objected thereto, that it was not mentioned, That the Information was exhibited (*in Writing*;) so that the pretended Defect was the not inserting the Words, (*in Writing*).

2. That tho' in the Information it was expressed, That the Offence was committed within Three Months last past before the exhibiting the Information, *viz.* on the Five and Twentieth Day of *January* then last past, there were also added these Words, *viz.* or on some other Day within Three Months last past, the Exception was

now against the Adding these last Words, whereby it was left the Information was uncertain.

3. That the House where the Hearing had been, and at which the Defendant had been summoned to appear, was not mentioned in the Record to be publick a House; and thereupon it was argued, that it might be at a private House where the Defendant without Leave could not safely come to make his Defence.

4. The Judgment being in these Words, viz. It is now here considered and adjudged by us the said Justices, That the Defendant is guilty of the Premises in the Information in Manner and Form as in and by the said Information is objected against him, and that he thereby hath forfeited Seven Pounds of lawful Monny, &c. of which said Seven Pounds we adjudge one Moiety to be to the Use of his said Majesty, &c. The Objection to this Judgment was, that in the last part thereof it was not expressed thus, viz. Of which said Seven Pounds we hereby adjudge, &c. So that the Fault alledged was the not inferring there the Word (*hereby*).

The First Objection had nothing in it; for it being expressed in the Record thus, viz. The Informer exhibiteth to us, &c. His Information, the said Word, *exhibiteth*, did necessarily imply that the Information was in Writing; for nothing can be exhibited but what is in Writing; and therefore it was totally unnecessary to add the said Words (*in Writing*). *Quid necessario subintelligitur non debet*; besides the Justices then having before them the very same Information as had been exhibited before the Two Justices who had given the first Judgment, the Justices at the

Sessions could not but see, and must judicially take Notice, that the Information was in Writing; and *Quod constat clare non debet verificari* hath always been allowed a good Rule in Law.

As to the second Objection there being a particular Day mentioned in the Information when the Offence was committed, the Words objected against, *viz.* or on some other Day within three Months last past, were at worst but Superfluous.

As to the Third Objection, the House where the Hearing had been, and at which the Defendant was by the Summons required to appear, as it was described and mentioned in the Record, was known to all the Justices, and to the whole Country to be a publick House; however, it appeared by the Record, that the Defendant was admitted into the said House, and had there made his Defence, so that the Objecting that he might not come there without Leave, was nothing but Pretence: Besides the Act of Parliament hath not appointed any particular Place for these Hearings, and therefore the Justices may appoint them to be at what Places they please, provided those Places be in the proper County.

As to the Fourth Objection, if the Word (*hereby*) had followed the Word *adjudge*, (as according to the Chairman's Opinion it ought to have done,) the Word *hereby* could have referred to nothing but to the Judgment; so that if the Word *hereby* had been added, the Sense would then have been thus, *viz.* we adjudge by our Judgment, which surely would at the best have been Tautology.

However

However it so happened, that upon the before-mentioned Exceptions only, and without Hearing or Examining the Witnesses as to the Fact and Merits of the aforesaid Case, the Judgment was reversed, and the Information for the Reasons before being adjudged insufficient, the Justices at the Quarter-Sessions did not make any further Judgment or Determination in that Case: But if every Information is to be adjudged insufficient on such Exceptions as some of these, then added to all Prosecutions of this kind before Justices of the Peace, for it will not be possible for any one to draw an Information so, but that another may fancy that some of the Words thereof ought to have been omitted, and that some other Words ought to have been inserted therein.

It ought to be considered, That the Informations in these Cases being generally drawn and prepared by Officers of Excise, it cannot be expected that these should be so correct and exact as Informations in the like Cases in the Courts of *Westminster*, which are prepared by experienced Clerks, and perused by Council learned in the Law.

Besides, between these Informations laid before Justices of the Peace, and Informations for the like Offences laid in the Courts of *Westminster*, there is this Difference, *viz.* If upon Informations laid in the Courts of *Westminster* for Offences against these Laws, Judgment is given for the Informer, such Judgment must be for the whole Penalty; and the Courts of *Westminster* cannot afterwards mitigate such Penalty, but the particular Justices of the Peace on their first giving Judgments against Defendants in these Cases,

Cases, or the Justices at the Quarter-Sessions upon their affirming such Judgments, may either of them mitigate such Penalty; and therefore it seemeth not necessary, that the Proceedings before Justices of the Peace should be so nice and correct as the like Proceedings in the Court of *Westminster*, where such Mitigations cannot be made, the Consequences being more penal in the one than in the other Case.

It should be farther observed, That altho' all that is recorded by the Justices before the granting of the Summons is commonly called the Information, yet it is not so in Fact, but on the contrary, the Beginning thereof, viz. The Memorandum made of the Day, Year, Month, and Place of the Informer's laying the Information before the Justices, and all the rest which goeth before the Settingforth of the Fact and Offence is not properly and strictly Speaking any Part of the Information, but is a Record made by the Justices of the Laying such Information before them; since therefore that Part of the Proceedings in these Cases is not the Act of the Informer, or any Part of his Information, but is the Act of the Justices; if any Mistake happen therein, such Mistake ought to be rectified by the Justices before whom such Information was first laid, and ought not to be made Use of in prejudice to the Informer.

It is to be hoped, That Gentlemen who are in the Commission of the Peace will consider the Trust reposed in them by these Laws, and how greatly they may be serviceable both to their King and Country, if they proceed upon the Truth and Merits of the Facts and Offences brought before them on these Prosecutions; but if

if some other Hand, they choose to proceed on
 new Exceptions, and the upon reverse and
 give Judgment legally given the full Hearing
 of all Parties. The Consequence will be, that
 all Offences against these Laws will be prosecuted
 the same Court of *Justices*; (as by the sever-
 ral Acts of Parliament that may be) and then
 the Charges of Defending such Prosecutions
 will amount to a good deal more than the Mod-
 est Labour of Judgments given by Justices of
 the Peace: or by the Justices of the Peace.

Respect, every Instance where an Offender
 really guilty, is by Niceties and Subtleties screen-
 ed from the Punishment due to him for fraudu-
 lently concealing, to avoid paying just Duties; is
 not only Injustice to the Prosecutor in such Cases,
 but also Injustice to all others who pay the like
 Duties, as such Defendant ought to pay. And
 it may be further observed, That perhaps in many
 Cases the Question whether Curious Inquiries into
 the Certainty of Expressions
 will not occasion more Uncertainty, than it will
 prevent in the Cases of the *Justices*.

Respect, when these Acts of Parliament do
 plainly give the Justices to hear and determine
 upon the Matters of Fact, it seemeth extraordinary
 that in many Cases, there is per chance an Objection
 to the Words or Expressions which perhaps
 might have been more apt and proper than some
 other Words or Expressions which may happen
 to be used. The Justices are to spend most of their
 Time in critically examining the Words and
 Expressions against which such Objections are
 made. It is obvious that these Appeals have been
 made since the Parliament in giving this

Liberty

Of the Power of the Court
in the Trial of a Fact

Liberty of Appelling had had no Effect, or Design, than giving to the Court a Power barely to undo and reverse what had been done by the Justices of Peace. And these Informations are to be laid, and they are thought a notable Performance, to have the Judgments, and then to leave the Court large, and the Fact undetermined. And the Words really are, in the before mentioned Clause plainly intimate, that the Judgment of the Justice at the County Court should be a final Determination upon the Fact, and not upon the Form of the Proceedings; and in Coke's 2d. Institutes, Fol. 360. it is said, *Inter res publicas res adjudicatae non rescindunt*; It is for the Benefit of the Publick, that Things adjudged should not be made void.

Where, therefore, an Information is laid for a Fact committed within Three Months next before the laying such Information; and where such Fact is in such Information expressed and mentioned in such manner, as (if true) will make the Defendant liable to any Forfeiture or Forfeitures, of which the Justice of the Peace have Jurisdiction; such Information ought to be deemed and allowed to be sufficient, and ought to be proceeded upon: And although it may be made appear, That another Information in the like Case, might have been drawn better than the present one, yet it ought not to be concluded, that such present one is usually defective and insufficient; for it is not a necessary Consequence, That this is wrong, because another might have been better. But if the Information be such, as upon Proof of the Fact may be a sufficient Foundation for giving a legal Judgment thereon.

thereupon for the Informer, such Information ought to be deemed sufficient, especially in these Proceedings before Justices of the Peace: for the Law approveth of a legall Certainty, yet it disliketh such capricious Pretence of Certainty as doth confound the true and legall Certainty. *Coke's 3th Report, Fol. 56. B. The Earl of Rutland's Case*, in which Case the Judges complain, that of late Times nice and strained Constructions had been made, which are there said to be clearly against the true Reason and ancient Rule of Law.

It should be a legal Determination upon the Facts and not upon the Form of the Proceedings: and in Cases of Justice, Fol. 300. it is said, Justice requires that the Law be not twisted: It is for the Benefit of the Publick, that Things adjudged should not be made void.

Where, therefore, an Information is laid for a Fact committed within Three Months next be-

fore the laying of the Information, and where such Fact is in such Information expressed and mentioned in such manner, as (if true) will make the Defendant liable to any Forfeiture or Forfeiture, of which the Justices of the Peace have Jurisdiction: such Information ought to be deemed and allowed to be sufficient, and ought to be proceeded upon. **SI N I** And though it may be made appear, that another Information in the like Case, might have been drawn better than the present one, yet it ought not to be concluded, that such present one is totally defective and insufficient: for it is not a necessary Consequence that this is wrong, because another might have been better. But if the Information be such, as upon Proof of the Fact may be a sufficient Foundation for giving a legal Judgment there.

